BOARD OF TRUSTEES FINANCE AND ADMINISTRATION COMMITTEE

December 14, 2018 9:00 a.m., UC 214

Agenda

- 1.0 Presentation and discussion with representatives from Plante Moran regarding their audit of Shawnee State University's FY2018 Financials.
- 2.0 Action Items
 - 2.1 Resolution F18-18
 Acceptance of Shawnee State University's FY2018 Financial Report

This resolution accepts the University's FY2018 financial report.

2.2 Resolution F19-18
Approval of FY2018 Efficiency Report

This resolution approves the University's FY2018 Efficiency Report.

- 3.0 Information and Reports
 - **3.1** Briefing on FY2019 cost-savings measures
 - 3.2 Cash Reserves Investment Update
 - 3.3 Capital Projects Status Report

RESOLUTION F18-18

ACCEPTANCE OF SHAWNEE STATE UNIVERSITY'S FY2018 FINANCIAL REPORT

WHEREAS, pursuant to O.R.C. 117.11, the financials of Shawnee State University must be audited every year by an independent firm; and

WHEREAS, the University's designated independent firm of Plante Moran, PLLC completed an audit of the University's FY2018 financials, issued an unmodified report, and reviewed the report results with the Finance and Administration Committee; and

WHEREAS, the financial report has been accepted by the Auditor of State;

THEREFORE, BE IT RESOLVED, the Board of Trustees accepts the Shawnee State University FY2018 financial report as presented.

(a component unit of the State of Ohio)

Financial Report
with Supplementary Information
June 30, 2018

| | Contents |
|---|------------------|
| Independent Auditor's Report | 1-2 |
| Management's Discussion and Analysis | 3-13 |
| Basic Financial Statements | |
| Statement of Net Position - University | 14-15 |
| Statement of Net Assets - Development Foundation | 16 |
| Statement of Revenue, Expenses, and Changes in Net Position - University | 17 |
| Statement of Activities - Development Foundation | 18-19 |
| Statement of Cash Flows - University | 20-21 |
| Notes to Financial Statements | 22-58 |
| Required Supplementary Information | 59 |
| Schedule of the University's Proportionate Share of the Net Pension Liability and Schedule of University Pension Contributions and Note to Net Pension Required Supplementary Information | Liability 60 |
| Schedule of the University's Proportionate Share of the Other Post-Employmen (OPEB) Liability and Schedule of University OPEB Contributions | t Benefits 61 |
| Note to OPEB Liability Required Supplementary Information | 62 |
| Supplementary Information | 63 |
| Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i> | 64-65 |
| Report on Compliance for Each Major Federal Program; Report on Internal Control Over Compliance | 66-67 |
| Schedule of Expenditures of Federal Awards | 68 |
| Notes to Schedule of Expenditures of Federal Awards | 69 |
| Schedule of Findings and Questioned Costs | 70-73 |





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Independent Auditor's Report

To the Board of Trustees Shawnee State University

Report on the Financial Statements

We have audited the accompanying basic financial statements of Shawnee State University (the "University") and its discretely presented component unit as of and for the years ended June 30, 2018 and 2017 and the related notes to the financial statements, which collectively comprise Shawnee State University's basic financial statements, as listed in the table of contents. These financial statements are reported as a component unit of the State of Ohio.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audits to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the basic financial statements referred to above present fairly, in all material respects, the net position of Shawnee State University and its discretely presented component unit as of June 30, 2018 and 2017 and the changes in its net position and its cash flows where applicable thereof for the years then ended in accordance with accounting principles generally accepted in the United States of America.



To the Board of Trustees Shawnee State University

Emphasis of Matter

As discussed in Note 2 to the basic financial statements, the University adopted the provisions under GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other than Pensions*, as of July 1, 2017. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the schedule of the University's proportionate share of the net pension liability, the schedule of university pension contributions, the schedule of the University's proportionate share of the net OPEB liability, and the schedule of university OPEB contributions, as indicated in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, which considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise Shawnee State University's basic financial statements. The schedule of expenditures of federal awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards*, is presented for the purpose of additional analysis and is not a required part of the basic financial statements.

The schedule of expenditures of federal awards is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards is fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 19, 2018 on our consideration of Shawnee State University's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Shawnee State University's internal control over financial reporting and compliance.

Plante | Moran, PLLC

Management's Discussion and Analysis (Unaudited)

This unaudited section of Shawnee State University's (the "University") annual financial report presents a discussion and analysis of the financial performance of the University during the fiscal year ended June 30, 2018. This discussion, prepared by university management, provides an overview of the University's financial activities and should be evaluated in conjunction with the accompanying financial statements and footnotes.

This annual report consists of the statements of net position, revenue, expenses, and changes in net position, and cash flows. These statements have been prepared in accordance with the Governmental Accounting Standards Board's (GASB) Statements No. 34, Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments, and No. 35, Basic Financial Statements and Management's Discussion and Analysis - for Public Colleges and Universities, as amended.

In addition, in accordance with GASB Statement No. 14, The Financial Reporting Entity, as amended by GASB Statement No. 39, Determining Whether Certain Organizations Are Component Units, GASB Statement No. 61, The Financial Reporting Entity, and GASB Statement No. 80, Blending Requirements for Certain Component Units – An Amendment of GASB Statement No. 14 - Omnibus, Shawnee State University Development Foundation's (the "Foundation") financial statements have been included in this annual report. This information has been provided on separate financial statements and in a note to the financial statements. Shawnee State University's management's discussion and analysis reflects only information related to the University.

Financial Highlights

Key financial highlights for 2018 are as follows:

- Total net position decreased \$5,788,152. Of this decrease, \$12,724,448 was the impact due to the implementation of GASB Statement No. 75. The GASB 75 decrease is offset by a \$11,986,641 increase due to GASB 68 reduction of pension expense. The remaining decrease is primarily the result of a \$2,195,167 decrease in state capital appropriations, a \$1,683,446 decline in student tuition and fee revenue, a decrease of \$1,059,658 in federal, state and local grant and contract revenue and a \$867,776 decrease in investment revenue.
- Total assets decreased \$4,786,887. Current assets increased \$913,287 due to the liquidation of investment holdings to supplement the University's cash needs during the year.
- Noncurrent assets (excluding capital assets) decreased \$5,713,349 as the result of the liquidation of restricted investments to fund Bond Series 2016 construction projects and a reduction in investments held by the University for cash needs.
- Total Deferred Outflows of Resources decreased \$1,685,982 mainly due to the deferred portion of the GASB Statement No. 68 pension expense adjustment.

Management's Discussion and Analysis (Unaudited) (Continued)

- The \$6,841,541 decrease in total liabilities was primarily due to the \$19,031,393 decrease to the net pension liability related to GASB Statement No. 68 and partially offset by the \$11,774,361 increase as the result of the implementation of GASB Statement No. 75.
- Total deferred inflows of resources increased \$6,156,824 primarily due to the \$5,230,483 and \$1,078,374 increases in deferred pension costs related to GASB Statement No. 68 and Statement No. 75, respectively.
- Total revenue decreased \$5,389,377 from 2017 to 2018 compared with an increase of \$3,892,377 from 2016 to 2017. The decrease was primarily due to a \$2,195,167 decrease in capital appropriations, a \$1,683,446 decrease in student tuition and fees revenue, a \$867,776 decrease in investment income and a \$733,776 increase in operating state grant revenue.
- Total expenses decreased \$16,204,963 as compared with an increase of \$3,626,746 from 2016 to 2017 as a result of the \$11,986,641 GASB 68 reduction of pension expense.
- Operating expenses decreased \$15,354,706 primarily as a result of the \$11,986,641 GASB 68 reduction of pension expense.
- Operating revenue decreased by \$1,020,951 primarily due to decreased student tuition and fees. Operating grant revenue (revenue for projects which result in an "exchange" like a product, report or some form of an outcome) was up \$258,625 but nonoperating grant revenue (grants that are not exchange transactions, such as scholarship grants like Pell, SEOG, OCOG) was down \$1,305,746.
- Nonoperating revenue decreased \$2,173,259 as a result of a \$1,305,746 decrease in nonoperating grant revenue and a \$867,776 decrease in investment revenue. Nonoperating expenses decreased \$850,257 as a result of a decrease in interest expense on related debt and losses on the disposal of capital assets in 2018.

Using this Financial Report

This annual report consists of two parts: (1) management's discussion and analysis and the basic financial statements for Shawnee State University, and (2) the basic financial statements for Shawnee State University Development Foundation. The basic financial statements for Shawnee State University include the statements of net position, revenue, expenses, and changes in net position, and cash flows. The basic financial statements for Shawnee State University Development Foundation include the statement of net assets and the statement of activities.

Statement of Net Position and Statement of Revenue, Expenses, and Changes in Net Position

The statement of net position and statement of revenue, expenses, and changes in net position present information about the University and its activities in a way that helps answer the question, "How did Shawnee State University do financially during 2018?" The statement of net position includes all short-term and long-term assets and liabilities, both financial and capital and deferred outflows or inflows of resources. The accrual basis of accounting is used for the recording of revenue and expenses. This basis of accounting records revenue when earned and expenses when

Management's Discussion and Analysis (Unaudited) (Continued)

incurred, regardless of when the cash is actually received or paid. Over time, increases or decreases in net position are one indicator of the improvement or deterioration of the University's financial health. Nonfinancial factors such as student retention rate, enrollment growth, and condition of facilities must also be considered.

Statement of Net Position

The statement of net position, which reports all assets and liabilities of the University, reflects the financial position of the University at the end of the fiscal year. Total assets and deferred outflows of resources minus total liabilities and deferred inflows of resources equal net position. The University's assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position as of June 30, 2018, 2017, and 2016 are presented below:

| | | 2018 2017 | | 2017 | 2016 | |
|----------------------------------|----------------|--------------|------|--------------|------|--------------|
| Assets | | | | | | |
| Current assets | \$ | 6,717,677 | \$ | 5,804,390 | \$ | 7,252,468 |
| Capital assets - Net | | 81,463,970 | | 81,450,795 | | 79,857,130 |
| Other noncurrent assets | 1 | 19,356,891 | s=== | 25,070,240 | - | 18,263,093 |
| Total assets | | 107,538,538 | | 112,325,425 | | 105,372,691 |
| Deferred Outflows of Resources | | 11,253,663 | | 12,939,645 | | 8,104,734 |
| Liabilities | | | | | | |
| Current liabilities | | 8,799,530 | | 7,305,898 | | 7,074,526 |
| Noncurrent liabilities | 0 | 70,048,677 | | 78,383,850 | | 61,278,613 |
| Total liabilities | | 78,848,207 | | 85,689,748 | | 68,353,139 |
| Deferred Inflows of Resources | n | 8,207,912 | 8 | 2,051,088 | | 3,720,762 |
| Net Position | | | | | | |
| Net investment in capital assets | | 66,291,426 | | 67,208,092 | | 65,400,451 |
| Restricted, expendable | | 173,500 | | 168,546 | | 196,489 |
| Unrestricted | | (34,728,844) | - | (29,852,404) | | (24,193,416) |
| Total net position | \$ | 31,736,082 | \$ | 37,524,234 | \$ | 41,403,524 |

Management's Discussion and Analysis (Unaudited) (Continued)

Total assets of the University decreased \$4,786,887 in 2018 and increased \$6,952,734 in 2017. Current assets increased \$913,287 in 2018 following a \$1,448,078 decrease in 2017. The increase in 2018 is predominantly attributable to the liquidation of investment holdings to supplement the University's cash needs during the year. The decrease in 2017 was the result of utilizing existing cash and cash equivalent balances to fund cash needs during the year. Noncurrent assets (excluding capital assets) decreased \$5,713,349 in 2018 due to the utilization of the Bond Series 2016 funding for new capital projects related to the debt. The \$6,807,147 increase in 2017 is predominantly attributable to the \$7,200,000 capital debt funding received from the issuance of Bond Series 2016.

The \$13,175 increase of net capital assets in 2018 was due to depreciation expense and the loss on disposals of capital assets equaling the cost of construction projects completed during 2018. The increased number of capital construction projects initiated in 2017 resulted in an increase of \$1,593,665 in net capital assets.

The \$6,841,541 decrease in total liabilities was primarily due to the \$19,031,393 decrease to recognize the University's proportionate share of the net pension liability as determined by the two pension plans associated with the University, the State Teachers Retirement System and Ohio Public Employees Retirement System, as required by GASB Statement No. 68. The net pension liability related to GASB Statement No. 68 is partially offset by the \$11,774,361 increase as the result of the implementation of GASB Statement No. 75 to recognize the University's proportionate share of the net other postemployment benefits (OPEB) as determined by the two pension plans associated with the University. See Note 13 to the financial statements for further details.

The \$17,336,609 increase in 2017 in total liabilities is primarily due to a \$17,105,237 increase in noncurrent liabilities. The total increase is mainly attributable to a \$10,575,739 increase to recognize the University's proportionate share of the net pension liability. In addition, the University issued a general receipts bond, Bond Series 2016, to refund an outstanding bond series and to provide funding for new capital projects. The new bond series increased total liabilities by \$6,970,000.

Management's Discussion and Analysis (Unaudited) (Continued)

Statement of Revenue, Expenses, and Changes in Net Position

The statement of revenue, expenses, and changes in net position presents the results of operations for the University. The change in net position during the fiscal year is a measurement of the change in the overall financial condition of the University. The University's revenue, expenses, and changes in net position for the fiscal years ended June 30, 2018, 2017, and 2016 are as follows:

| | 2018 | | | 2017 | | 2016 |
|------------------------------------|------|------------|----|-------------|----|-------------|
| Operating revenue: | | | | | | |
| Tuition, fees, and other | | | | | | |
| s tudent charges | \$ | 20,433,024 | \$ | 22,116,470 | \$ | 22,579,836 |
| Grants and contracts | | 4,112,850 | | 3,854,225 | | 3,275,653 |
| Sales and services | | 2,207,409 | | 1,969,224 | | 1,815,460 |
| Miscellaneous income | | 496,926 | | 331,241 | | 302,857 |
| Nonoperating revenue: | | | | | | |
| Investment income | | 922,233 | | 1,790,009 | | 68,162 |
| S tate appropriations | | 15,811,797 | | 15,811,534 | | 16,303,575 |
| Other grants | | 11,260,695 | | 12,566,441 | | 13,243,601 |
| Capital appropriations | _ | 1,268,512 | _ | 3,463,679 | _ | 421,302 |
| Total revenue | | 56,513,446 | | 61,902,823 | | 58,010,446 |
| Operating expenses: | | | | | | |
| Instruction and research | | 8,890,534 | | 21,416,995 | | 19,551,682 |
| Public service | | 2,060,195 | | 2,565,655 | | 2,289,885 |
| Academic support | | 2,677,238 | | 3,050,404 | | 3,271,911 |
| S tudent services | | 4,286,628 | | 4,441,226 | | 3,751,461 |
| Institutional support | | 10,916,284 | | 11,420,704 | | 10,372,024 |
| Operation and maintenance of plant | | 4,793,929 | | 5,260,516 | | 5,488,162 |
| S cholars hips and fellows hips | | 5,330,743 | | 6,083,506 | | 6,775,895 |
| Depreciation | | 3,650,888 | | 3,607,092 | | 3,527,238 |
| Auxiliary enterprises | | 6,525,600 | | 6,640,647 | | 6,426,472 |
| Nonoperating expense: | | | | | | |
| Interest on capital debt | | 437,761 | | 1,081,197 | | 695,915 |
| Loss on disposal of capital | | | | | | |
| assets | - | 7,350 | - | 214,171 | _ | 4,722 |
| Total expenses | - | 49,577,150 | _ | 65,782,113 | _ | 62,155,367 |
| (Decrease)increase in net position | \$ | 6,936,296 | \$ | (3,879,290) | \$ | (4,144,921) |

Management's Discussion and Analysis (Unaudited) (Continued)

Shawnee State University is dedicated to its mission of providing higher education that fosters competence in oral and written communication, scientific and quantitative reason, and critical analysis/logical thinking. To enrich the lives of the community, the University provides opportunities for continuing personal and professional development, intellectual discovery, and appreciation for the creative and performing arts. The University charges students' tuition and fees in accordance with approved university policy, as constrained by state laws. Based on state regulations, there was no change in rates charged for undergraduate in-state tuition and fees during 2018. Rates charged for undergraduate out-of-state students and all graduate students increased 2.5 percent effective in the fall 2017 semester.

The University's 2018 revenue from student tuition and fees has decreased to \$20,433,024 from \$22,116,470 in 2017 and \$22,579,836 in 2016 due to decreased enrollment over these years. Tuition and fees represent 36.2 percent of the University's total revenue in 2018, 35.7 percent in 2017 and 38.9 percent in 2016. The 6.3 percent increase in operating grants and contracts revenue to \$4,112,850 in 2018 from \$3,854,225 in 2017 is attributable to the increased funding the University received from initiatives to identify and obtain new grant funding in 2018 and 2017.

The combination of the GASB 68 and GASB 75 reduction of \$11,986,641 to 2018 pension expense and the \$278,523 increase in non-GASB 68 and GASB 75 operating expenses resulted in a 23.8 percent decrease in total operating expenses in 2018 when compared to 2017 spending levels. The non-GASB related increase in operating expenses is mainly a result of a \$636,004 increase in institutional support and a \$360,214 increase in instruction and departmental research as a result of new strategic plan initiatives such as enrollment management programs or new software applications implemented to increase operational efficiency. These increases are partially offset by a \$752,763 decrease in scholarship and fellowship expenses in 2018 primarily due to decreased enrollment in 2018.

State appropriations represent 28.0 percent of the University's total revenue in 2018, 25.5 percent in 2017, and 28.1 percent in 2016. These percentages illustrate that tuition and fee revenue is not sufficient to cover operational expenses. The University has considerable dependency upon a predictable and relatively stable level of state appropriation funding.

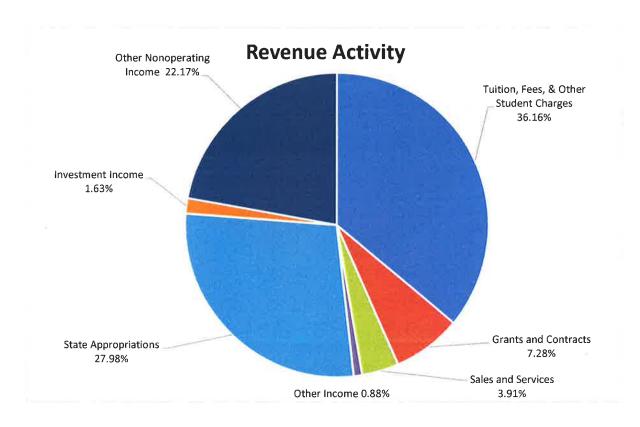
During 2018, investment income amounted to \$922,233 as compared to \$1,790,009 during 2017 and \$68,162 during 2016. This performance mirrors the general growth experienced in investment markets during this period. During the last quarter of fiscal year 2016, the University initiated a review for a new investment consultant as well as new investment managers to improve the University's long-term investment performance. As a result of the review, TIAA was selected as the investment manager of the University's investment portfolio.

Pell Grants and certain other grants are considered nonexchange transactions and are reflected as nonoperating revenue. The federal grants portion of nonoperating other grants revenue experienced a 2.6 percent decrease. The decrease in 2018 follows a similar decrease in 2017 of 7.6 percent in the federal grant portion of nonoperating other grants revenue. Income from federal aid programs such as Pell, SEOG, and Veteran's Benefits amounted to \$7.8 million in 2018 as compared with \$8.0 million in 2017 and \$8.7 million in 2016. Nonoperating grants revenue represents 19.9 percent of the University's total revenue in 2018, down from 20.3 percent in 2017, and 22.8 percent in 2016.

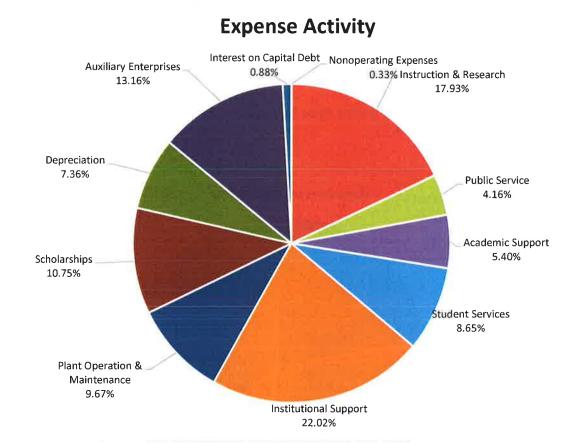
Management's Discussion and Analysis (Unaudited) (Continued)

Capital appropriations decreased to \$1,268,512 from \$3,463,679 in 2017 as fewer state capital projects were initiated in 2018. The increase to \$3,463,679 in 2017 from \$421,302 in 2016 reflect the increased state capital funding received to support the startup costs of various capital projects during those years. These projects include the STEM building projects and major renovations to the Health Science building on campus.

The following graphs illustrate Shawnee State University's revenue and expense activity for the fiscal year ended June 30, 2018.



Management's Discussion and Analysis (Unaudited) (Continued)



Statement of Cash Flows

The statement of cash flows provides information about the University's financial condition by reporting the cash sources (receipts) and the cash uses (payments) during the fiscal year ended June 30, 2018. A comparison of cash sources and uses during fiscal years 2018, 2017, and 2016 is presented below:

| | 2018 | | 2017 | | 2016 |
|--|-----------|--------------|-----------------|-----------|--------------|
| Cash (Used in) Provided By | | | | | |
| Operating activities | \$ | (28,221,043) | \$ (28,451,678) | \$ | (30,518,913) |
| Noncapital financing activities | | 26,153,453 | 28,677,400 | | 30,461,795 |
| Capital and related financing activities | | (3,802,663) | 4,938,533 | | (1,935,434) |
| Investment activities | | 6,622,791 | (5,851,901) | | 2,180,349 |
| Net (decrease) increase in cash and | | | | | |
| cash equivalents | | 752,538 | (687,646) | | 187,797 |
| Cash and Cash Equivalents | | | | | |
| Beginning of the year | - | 394,220 | 1,081,866 | | 894,069 |
| End of the year | <u>\$</u> | 1,146,758 | \$ 394,220 | <u>\$</u> | 1,081,866 |

Management's Discussion and Analysis (Unaudited) (Continued)

Cash and cash equivalents increased by \$752,538 as a result of a combination of institution-wide spending-constraint strategies and the liquidation of investment holdings to supplement the University's cash needs during these years.

Capital Assets and Debt Administration

At the end of fiscal year 2018, the University held \$81,463,970 in net capital assets. This reflects an increase of \$13,175 in net capital assets from 2017. The minor increase was due to depreciation expense and the loss on disposals of capital assets substantially equaling the cost of construction projects completed during 2018.

Capital assets - Net of depreciation at June 30:

| | - | 2018 | | 2017 | | 2016 |
|----------------------------|----|------------|----|------------|----|------------|
| Land | \$ | 8,003,370 | \$ | 8,003,370 | \$ | 8,003,370 |
| Land improvements | | 6,928,632 | | 6,928,632 | | 6,928,632 |
| Buildings and improvements | | 58,354,853 | | 59,619,149 | | 62,451,322 |
| Equipment | | 2,412,502 | | 1,974,114 | | 1,763,004 |
| Library books | | 232,737 | | 280,551 | | 309,007 |
| Construction in progress | V | 5,531,876 | _ | 4,644,979 | _ | 401,795 |
| Totals | \$ | 81,463,970 | \$ | 81,450,795 | \$ | 79,857,130 |

Debt Administration

In fiscal year 2017, the University issued \$20,845,000 of General Receipts Bonds, Bond Series 2016. The net proceeds of the Series 2016 bonds were designated for various purposes. Bond proceeds of about \$7,200,000 were allocated to pay for the costs of various improvements to the University's campus. Those improvements include the renovation and rehabilitation of existing facilities for athletics and student recreation, health and fitness, student housing renovations, and other campus improvements. Secondly, the funds were utilized to advance refund all of the University's outstanding General Receipts Bonds, Series 2007. The Series 2007 Bonds were issued on June 5, 2007 for the purpose of paying the costs to renovate and construct a new addition to its University Center and for refunding of prior bond issues. Lastly, the remaining Series 2016 bond proceeds were used to pay costs of issuance of the bonds.

In fiscal year 2013, the University executed a new capital lease with Key Government Finance, Inc. The original lease proceeds of \$2,820,339 are funding a portion of the University's IT infrastructure upgrade project. In 2015, the University received an additional \$227,407 in funding and revised the original lease's payment schedule to reduce annual payment amounts by extending the lease through October 1, 2018.

Management's Discussion and Analysis (Unaudited) (Continued)

Outstanding debt at year end:

| | 2018 | | | 2017 | 2016 | | |
|--|------|------------|----|------------|------|------------|--|
| Capital lease payable - 3.16% General revenue bonds payable - | \$ | 321,617 | \$ | 633,259 | \$ | 935,234 | |
| 2% to 4% | | 20,220,000 | _ | 20,845,000 | _ | 13,875,000 | |
| Total debt | \$ | 20,541,617 | \$ | 21,478,259 | \$ | 14,810,234 | |

Current Financial Issues and Concerns

As identified in the previous sections of management's discussion and analysis (MD&A), the University's fiscal year 2018 net position reflects a decrease of nearly \$5.8 million from fiscal year 2017 due to the convergence of multiple factors, including: a significant decline in fall 2017 enrollment, a substantial decrease in state capital appropriations, and decreases in both grants (federal, state & local) and investment income. The substantial GASB 75 and GASB 68 pension and other postemployment benefit (OPEB) adjustments that were realized this fiscal year are adjustments that the University does not control.

The University is taking a dual approach in its response to the AY2017-18 enrollment decline that involves expanded austerity efforts and more strategic revenue generation initiatives.

Austerity efforts continue on the part of the University as greater emphasis is being placed on leaders to realize campus-wide spending reductions in non-compensation and compensation expenditures. Additionally, the university's major system upgrade that began in 2016 to modernize its entire business (ERP) systems resulted in process and manpower resource challenges. A considerable amount of effort and cost was required in order to transition to the new cloud system. The multi-year implementation plan is being followed and key functional leaders are beginning to be able to utilize the systems new features. Concentrated effort in the coming year is required to realize the system's full capabilities in the areas of: HCM, payroll, procurement, financials, and budgetary planning and management. The allocation of dedicated resources to this effort will continue through 2020. Ultimately, these technologies and advanced software tools will result in substantially improved productivity in key functional administrative areas.

Effective oversight of academic programs is underway that includes comprehensive evaluations by academic administrators and faculty of low-enrolled courses resulting in the elimination of some programs and allocation of resources to expand high quality academic programs.

Compensation costs are controlled through attrition with each vacated position scrutinized for replacement that considers whether the position is needed as well as what skills, qualifications, experience is needed for succession and the future work environment.

Management's Discussion and Analysis (Unaudited) (Continued)

Revenue-generation efforts that are underway incorporate more expansive marketing and recruitment strategies to increase both on-ground and online course and program enrollments. A number of strategies have been implemented that are expressly focused upon retention and student success efforts. These include focused advising techniques, specialized software tools for key service areas, a summer bridge program to support students with multiple academic development needs, increased athletic programs to encourage greater engagement, and newer sport venues such as e-gaming that complements the university's academic digital gaming degrees.

Finally, Shawnee State continues to upgrade its facilities to meet student expectations and that support progressive pedagogical techniques for faculty to be more effective and to encourage and promote increased faculty-student collaboration.

Statement of Net Position University

| | June 30 | | | |
|---|----------------|----------------|--|--|
| | 2018 | 2017 | | |
| Assets and Deferred Outflows of Resources | · | | | |
| Current Assets | | | | |
| Cash and cash equivalents | 1,146,758 | 394,220 | | |
| Receivables: | | | | |
| Accounts (net of allowance for doubtful accounts of \$2,474,856 | | | | |
| in 2018 and \$2,754,694 in 2017) | 4,809,228 | 4,806,900 | | |
| Notes receivable - Net of allowance of approximately \$948,000 at | | | | |
| June 30, 2012 and 2011 (Note 3) | | | | |
| Notes | 80,852 | 81,498 | | |
| Amounts due from primary government | 480,891 | 136,126 | | |
| Interest receivable | 28,650 | 26,279 | | |
| Inventory | 32,211 | 36,036 | | |
| Uneamed charges | | | | |
| Prepaid items | 139,087 | 323,331 | | |
| Total current assets | 6,717,677 | 5,804,390 | | |
| Noncurrent Assets | | | | |
| Restricted investments | 5,521,217 | 7,111,745 | | |
| Investments | 13,835,674 | 17,958,495 | | |
| Unearned charges | | | | |
| Capital assets - Net | 81,463,970 | 81,450,795 | | |
| Total noncurrent assets | 100,820,861 | 106,521,035 | | |
| Total assets | 107,538,538 | 112,325,425 | | |
| Deferred Outflows of Resources | | | | |
| Pension costs | 10,452,614 | 12,939,645 | | |
| OPEB costs | 801,049 | | | |
| Total Deferred Outflows of Resources | 11,253,663 | 12,939,645 | | |
| Total Assets and Deferred Outflows of Resources | \$ 118,792,201 | \$ 125,265,070 | | |
| loral Masers and Defend Odrilows of Kesonices | 110,772,201 | φ 125,205,070 | | |

Statement of Net Position (Continued) University

| | June 30 | | |
|--|-----------------|--------------|--|
| | 2018 | 2017 | |
| Liabilities, Deferred Inflows of Resources, and Net Position | | | |
| Current Liabilities | | | |
| Accounts payable | \$ 1,993,457 \$ | 907,754 | |
| Accrued wages and benefits | 3,629,775 | 3,404,214 | |
| Compensated absences payable | 180,693 | 187,571 | |
| Capital lease payable | 321,617 | 311,642 | |
| Bonds payable | 645,000 | 625,000 | |
| Accrued interest payable | 67,151 | 73,100 | |
| Unearned revenue | 1,831,218 | 1,660,051 | |
| Deposits held by and due to others | 130,619 | 136,566 | |
| Total current liabilities | 8,799,530 | 7,305,898 | |
| Noncurrent Liabilities | | | |
| Compensated absences payable | 1,626,241 | 1,688,137 | |
| Unearmed revenue | 583,541 | 633,169 | |
| Net pension liability | 36,489,534 | 55,520,927 | |
| Net OPEB liability | 11,774,361 | | |
| Capital lease payable | | 321,617 | |
| Bonds payable | 19,575,000 | 20,220,000 | |
| Total noncurrent liabilities | 70,048,677 | 78,383,850 | |
| Total liabilities | 78,848,207 | 85,689,748 | |
| Deferred Inflows of Resources | | | |
| S ervice concession agreements | 120,000 | 240,000 | |
| Pension costs | 6,497,004 | 1,266,521 | |
| OPEB costs | 1,078,374 | | |
| B ond refunding | 512,534 | 544,567 | |
| Total deferred inflows of resources | 8,207,912 | 2,051,088 | |
| Net Position | // 201 42/ | 47.200.002 | |
| Net investment in capital assets | 66,291,426 | 67,208,092 | |
| Nonexpendable | | | |
| Restricted: | | | |
| Expendable | | | |
| Loans | 112,902 | 112,899 | |
| Other | 60,598 | 55,647 | |
| Unres tricted | (34,728,844) | (29,852,404) | |
| Total net position | 31,736,082 | 37,524,234 | |
| Total Liabilities, Deferred Inflows of Resources, and Net Position | \$ 118,792,201 | 125,265,070 | |

Statement of Net Assets Development Foundation

| | June 30 | | | |
|--|-----------|------------|----|------------|
| | | | | 2017 |
| Assets | | | | |
| Cash and cash equivalents | \$ | 790,723 | \$ | 778,340 |
| Inves tments | | 19,030,577 | | 18,323,910 |
| Contributions receivable - Net | | 393,842 | | 441,137 |
| Lease receivable from related party | | 24,175 | | 26,345 |
| Beneficial interest in trusts held by others | | 913,594 | | 1,025,037 |
| Cash surrender value of life insurance | | 271,287 | | 250,223 |
| Other assets | | 74,525 | | 92,455 |
| Net settlement cost | | | | |
| Net property and equipment | - | 10,010,618 | | 11,204,572 |
| Total assets | <u>\$</u> | 31,509,341 | \$ | 32,142,019 |
| Liabilities and Net Assets | | | | |
| Liabilities | | | | |
| Accounts payable | \$ | 24,906 | \$ | 91,682 |
| Accrued real estate tax | | 67,860 | | 70,490 |
| Deposits held and due to others | | 205,942 | | 191,063 |
| Annuity payment liability | | 193,626 | | 198,486 |
| Note payable | 8 | 4,265,792 | - | 4,024,546 |
| Total liabilities | | 4,758,126 | | 4,576,267 |
| Net Assets | | | | |
| Unres tricted | | 6,812,336 | | 8,917,933 |
| Temporarily restricted | | 9,215,495 | | 8,338,042 |
| Permanently restricted | • | 10,723,384 | | 10,309,777 |
| Total net assets | <u> </u> | 26,751,215 | - | 27,565,752 |
| Total liabilities and net assets | \$ | 31,509,341 | \$ | 32,142,019 |

Statement of Revenue, Expenses, and Changes in Net Position University

| | Year Ended June 30 | | | |
|---|--------------------|--------------|--|--|
| | 2018 | 2017 | | |
| Operating Revenue | | | | |
| S tudent tuition and fees (net of scholarship allowances of | | | | |
| \$10,671,147 in 2018 and \$10,521,140 in 2017) | \$ 20,433,024 | | | |
| Federal grants and contracts | 2,087,596 | 2,180,014 | | |
| S tate grants and contracts | 1,342,818 | 609,042 | | |
| Local grants and contracts | 377,466 | 372,238 | | |
| Private gifts, grants, and contracts | 304,970 | 692,931 | | |
| Sales and services | 2,207,409 | 1,969,224 | | |
| Miscellaneous | 496,926 | 331,241 | | |
| Total operating revenue | 27,250,209 | 28,271,160 | | |
| Operating Expenses | | | | |
| Education and general: | | | | |
| Instruction and departmental research | 8,890,534 | 21,416,995 | | |
| Public service | 2,060,195 | 2,565,655 | | |
| Academic support | 2,677,238 | 3,050,404 | | |
| S tudent s ervices | 4,286,628 | 4,441,226 | | |
| Institutional support | 10,916,284 | 11,420,704 | | |
| Operation and maintenance of plant | 4,793,929 | 5,260,516 | | |
| S cholars hips and fellows hips | 5,330,743 | 6,083,506 | | |
| Depreciation expense | 3,650,888 | 3,607,092 | | |
| Auxiliary enterprises | 6,525,600 | 6,640,647 | | |
| Total operating expenses | 49,132,039 | 64,486,745 | | |
| Operating Loss | (21,881,830) | (36,215,585) | | |
| Nonoperating Revenue (Expenses) | | | | |
| S tate appropriations | 15,811,797 | 15,811,534 | | |
| Federal, state, and local grants and contracts | 10,287,480 | 11,347,138 | | |
| Private grants and contracts | 973,215 | 1,219,303 | | |
| Investment income | 922,233 | 1,790,009 | | |
| Interest on capital asset-related debt | (437,761) | (1,081,197) | | |
| Loss on disposal of capital assets | (7,350) | (214,171) | | |
| Net nonoperating revenue | 27,549,614 | 28,872,616 | | |
| Change in Net Position Before Capital Appropriations | 5,667,784 | (7,342,969) | | |
| Other Revenue - Capital appropriations | 1,268,512 | 3,463,679 | | |
| (Decrease) Increase in Net Position | 6,936,296 | (3,879,290) | | |
| Net Position - Beginning of year | 37,524,234 | 41,403,524 | | |
| Adjustment for change in Accounting Principle (Note 2) | (12,724,448) | | | |
| Net Position - Beginning of year, as restated | 24,799,786 | | | |
| Net Position - End of year | \$ 31,736,082 | 37,524,234 | | |

Statement of Activities Development Foundation Year Ended June 30, 2018

(with comparative totals for 2017)

| | Unrestricted | Temporarily Restricted | Permanently Restricted | , | |
|---|----------------------|-------------------------|---------------------------|---------------------------|---------------------------|
| Revenue and Other Support Contributions Investment income - Net | \$ 102,801 31,629 | \$ 658,668 1,363,612 | \$ 378,353 | \$ 1,139,822 1,395,241 | \$ 1,186,866 2,070,335 |
| Change in value of split-interest agreements | (133,216) | (30,511) | 35,254 | (128,473) | 110,506 |
| Losses for uncollectible contributions | | | - | 48 | (15,142) |
| Rental income Net assets released from | 418,381 | * | (4) | 418,381 | 426,903 |
| res trictions | 1,891,002 | (1,891,002) | | // <u></u> | |
| Total revenue and other | | | | | |
| s upport | 2,310,597 | 100,767 | 413,607 | 2,824,971 | 3,779,468 |
| Expenses and Losses | | | | | |
| S cholars hips and other student | | | | | |
| aid | 386,636 | 2 | 2.7 | 386,636 | 426,155 |
| Ins titutional s upport | 552,873 | ¥ | 12 | 552,873 | 831,502 |
| Guest speakers and lecturers Management and general | 16,184 | * | - | 16,184 | 11,548 |
| expens es | 487,405 | 2 | | 487,405 | 410,271 |
| Rental expenses | 568,921 | | | 568,921 | 635,680 |
| Total expenses | 2,012,019 | · | - | 2,012,019 | 2,315,156 |
| Losses | | | | | |
| Loss on sale of assets | 1,627,489 | | - | 1,627,489 | |
| lotal expenses and losses | 3,639,508 | | | 3,639,508 | |
| Change in Net Assets | (1,328,911) | 100,767 | 413,607 | (814,537) | 1,464,312 |
| Net Asset Transfer | (776,686) | 776,686 | | | |
| Net Assets - Beginning of year | 8,917,933 | 8,338,042 | 10,309,777 | 27,565,752 | 26,101,440 |
| Net Assets - End of year | \$ 6,812,336 | \$ 9,215,495 | \$ 10,723,384 | \$ 26,751,215 | \$ 27,565,752 |

Statement of Activities (Continued) Development Foundation Year Ended June 30, 2017

| | | nres tricted | - | Temporarily Restricted | | Permanently Restricted | _ | Total |
|--|----|--------------|-----------|------------------------|-----------|---------------------------|-----|------------|
| Revenue and Other Support | | | | | | | | |
| Contributions | \$ | 595,021 | \$ | 525,251 | \$ | 66,594 | \$ | 1,186,866 |
| Investment income - Net | | 200,354 | | 1,869,981 | | 897 | | 2,070,335 |
| Change in value of split-interest agreements | | 47,292 | | 14,574 | | 48,640 | | 110,506 |
| Losses for uncollectible contributions | | (5,085) | | (5,057) | | (5,000) | | (15,142) |
| Rental income | | 426,903 | | | | | | 426,903 |
| Net assets released from restrictions | | 1,849,737 | _ | (1,849,737) | _ | (* : | = | = |
| Total revenue and other support | | 3,114,222 | | 555,012 | | 110,234 | | 3,779,468 |
| Expenses and Losses | | | | | | | | |
| S cholars hips and other student aid | | 426,155 | | | | :: * : | | 426,155 |
| Ins titutional s upport | | 831,502 | | | | - | | 831,502 |
| Guest speakers and lecturers | | 11,548 | | 3 | | | | 11,548 |
| Management and general expenses | | 410,271 | | :- | | 8.00 | | 410,271 |
| Rental expenses | | 635,680 | _ | | = | | - | 635,680 |
| Total expenses and losses | _ | 2,315,156 | _ | - | _ | | | 2,315,156 |
| Change in Net Assets | | 799,066 | | 555,012 | | 110,234 | | 1,464,312 |
| Net Assets - Beginning of year | _ | 8,118,867 | _ | 7,783,030 | _ | 10,199,543 | *** | 26,101,440 |
| Net Assets - End of year | \$ | 8,917,933 | <u>\$</u> | 8,338,042 | <u>\$</u> | 10,309,777 | \$ | 27,565,752 |

Statement of Cash Flows University

| | Year Ended June 30 | | |
|---|--------------------|--------------|--|
| | 2018 | 2017 | |
| Cash Flows from Operating Activities | | | |
| Cash received from tuition, fees, and other student charges | \$ 20,618,331 \$ | 22,692,017 | |
| Cash received from gifts, grants, and contracts | 4,373,900 | 4,124,361 | |
| Cash received from sales and services | 2,140,666 | 1,949,256 | |
| Cash received from miscellaneous services | 496,926 | 331,241 | |
| Cash payments to suppliers for goods and services | (13,696,422) | (17,344,394) | |
| Cash payments to employees for services | (28,863,706) | (25,922,738) | |
| Cash payments for employee benefits | (7,959,995) | (8,197,915) | |
| Cash payments for scholarships and fellowships | (5,330,743) | (6,083,506) | |
| Net cash used in operating activities | (28,221,043) | (28,451,678) | |
| Cash Flows from Noncapital Financing Activities | | | |
| S tate appropriations | 15,811,797 | 15,811,534 | |
| Federal fiscal stabilization funds | | | |
| Nonexchange gifts, grants, and contracts | 10,689,078 | 12,850,577 | |
| Federal direct student loan program receipts | 18,042,932 | 20,184,323 | |
| Federal direct student loan program disburs ements | (18,384,827) | (20,171,887) | |
| Net cash from agency transactions | (5,527) | 2,853 | |
| Net cash provided by noncapital financing activities | 26,153,453 | 28,677,400 | |
| Cash Flows from Capital and Related Financing Activities | | | |
| Capital appropriations | 1,051,006 | 3,420,760 | |
| Proceeds from capital debt | - | 21,419,729 | |
| Payments for capital acquisitions | (3,201,982) | (4,907,632) | |
| Principal payments | (936,642) | (13,656,976) | |
| Interest payments | (715,045) | (1,337,348) | |
| Net cash provided by (used in) capital and related | | | |
| financing activities | (3,802,663) | 4,938,533 | |
| Cash Flows from Investing Activities | | | |
| Interest on investments | 919,862 | 1,449,347 | |
| Proceeds for sales and maturities of investments | 6,591,736 | 1,962,773 | |
| Purchases of securities | (888,807) | (9,264,021) | |
| Net cash (used in) provided by investing activities | 6,622,791 | (5,851,901) | |
| Net Change in Cash and Cash Equivalents | 752,538 | (687,646) | |
| Cash and Cash Equivalents - Beginning of year | 394,220 | 1,081,866 | |
| Cash and Cash Equivalents - End of year | \$ 1,146,758 \$ | 394,220 | |

Statement of Cash Flows (Continued) University

| | | Year Ended June 30 | | |
|---|----|--------------------|--------------|--|
| | | 2018 | 2017 | |
| Reconciliation of Operating Loss to Net Cash from | | | | |
| Operating Activities | | | | |
| Operating loss | \$ | (21,881,830) \$ | (36,215,585) | |
| Adjustments to reconcile operating loss to net cash from | | | | |
| operating activities: | | | | |
| Depreciation expense | | 3,650,888 | 3,607,092 | |
| Humanst521 BT | | - | | |
| Changes in operating assets and liabilities and deferred | | | | |
| outflows of resources and deferred inflows of resources | | | | |
| which provided (used) cash: | | | | |
| Accounts receivable | | 639,913 | 403,981 | |
| Notes receivable | | 646 | 2,174 | |
| Prepaid items | | 184,244 | 47,576 | |
| Inventory | | 3,825 | 4,388 | |
| Accounts payable | | 889,587 | (88,837) | |
| Accrued wages and benefits | | 225,560 | (229,759) | |
| Compensated absences payable | | (68,774) | (48,854) | |
| Uneamed revenue | | 121,539 | 419,559 | |
| Net pension liability | | (19,031,393) | 10,575,739 | |
| Net OPEB liability | | (994, 174) | (4) | |
| Deferred outflows of resources - Net pension expense | | 2,487,031 | (4,834,911) | |
| Deferred outflows of resources - Net OPEB pension expense | | (756,962) | ⊕ } | |
| Deferred inflows of resources - Net pension expense | | 5,230,483 | (2,094,241) | |
| Deferred inflows of resources - Net OPEB expense | - | 1,078,374 | | |
| Net cash used in operating activities | \$ | (28,221,043) \$ | (28,451,678) | |

Notes to Financial Statements June 30, 2018 and 2017

Note 1 - Reporting Entity

Shawnee State University (the "University") is a state institution of higher education created in 1986 by the Ohio General Assembly under House Bill 739. The University is one of several state-supported universities in the state of Ohio (the "State"). The University is a component unit of the State and is included as a discretely presented component unit in the State's Comprehensive Annual Financial Report. It is declared by statute to be a body politic and corporate and an instrumentality of the State. The University is governed by a nine-member board of trustees, which is granted authority under Ohio law to do all things necessary for the proper maintenance and continual successful operation of the University. The trustees are appointed for staggered nine-year terms by the governor with the advice and consent of the State Senate. In addition, two nonvoting student members are appointed to the board of trustees for staggered two-year terms.

GASB Statement No. 14, The Financial Reporting Entity, as amended by GASB Statement No. 39, Determining Whether Certain Organizations Are Component Units, GASB Statement No. 61, The Financial Reporting Entity, and GASB Statement No. 80, Blending Requirements for Certain Component Units — An Amendment of GASB Statement No. 14 - Omnibus, - Omnibus, provide guidance to determine whether certain organizations for which the primary government is not financially accountable should be reported as component units based on the nature and significance of their relationship with the primary government. Generally, it requires reporting as a component unit an organization that raises and holds significant economic resources for the direct benefit of a government unit.

Shawnee State University Development Foundation (the "Foundation") is a legally separate, tax-exempt organization supporting the University. The Foundation acts primarily as a fundraising organization to supplement the resources that are available to the University in support of its programs. The Foundation's board of trustees is self-perpetuating and consists of graduates and friends of the University. Although the University does not control the timing or amount of receipts from the Foundation, the majority of the resources the Foundation holds and invests are restricted by the donors to the activities of the University. Because these restricted resources held by the Foundation can only be used by, or for the benefit of, the University, the Foundation is considered a component unit of the University and is discretely presented in the University's financial statements. The Foundation's financial statements have been prepared on the accrual basis of accounting in accordance with generally accepted accounting principles as prescribed by the Financial Accounting Standards Board. A separate financial report for the Foundation is available by contacting The Shawnee State University Development Foundation, 940 Second Street, Portsmouth, Ohio, 45662 or by calling 740-351-3284.

The financial statements of the University have been prepared on the accrual basis and are in accordance with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB). The GASB is the accepted standard-setting body for establishing governmental accounting and

Note 1 - Reporting Entity (Continued)

financial reporting principles. The significant Shawnee State University accounting policies are described below.

Note 2 - Summary of Significant Accounting Policies

Basis of Presentation - In accordance with GASB Statement No. 34, *Basic Financial Statements* - and *Management's Discussion and Analysis* - for State and Local Governments, and GASB Statement No. 35, *Basic Financial Statements* - and Management's Discussion and Analysis - for Public Colleges and Universities, and subsequent standards issued by the GASB, the University has elected to report as an entity engaged in business-type activities.

When an expenditure is incurred for purposes for which both restricted and unrestricted funds are available, it is the University's policy to apply restricted resources first, then unrestricted resources as needed.

The financial statements presentation is intended to provide a comprehensive, entity-wide perspective of the University's assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position, revenue, expenses, changes in net position, and cash flows.

Basis of Accounting - The basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Shawnee State University's financial statements are prepared using the accrual basis of accounting.

Revenue is recorded on the accrual basis when the exchange takes place. Expenses are recognized at the time they are incurred.

Cash and Cash Equivalents - Cash consists primarily of petty cash, cash in banks, and money market accounts. Cash equivalents are short-term highly liquid investments readily convertible to cash with original maturities of three months or less.

Accounts Receivable - Accounts receivable consist of tuition and fee charges to students and auxiliary enterprise services provided to students, staff, the majority of each residing in the state of Ohio. Accounts receivable also include amounts due from the federal government, state and local governments, or private sources, in connection with reimbursement of allowable expenditures made pursuant to the University's grants and contracts. Accounts receivable are recorded net of estimated uncollectible amounts.

Prepaid Items - Payments made to vendors for services that will benefit periods beyond the year end are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of purchase and an expense is reported in the year in which the services are consumed.

Notes to Financial Statements June 30, 2018 and 2017

Note 2 - Summary of Significant Accounting Policies (Continued)

Restricted Investments – Amounts represent the unspent bond proceeds invested in eligible securities as defined by the Series 2016 Bond agreements and are restricted for bond related capital projects.

Reclassifications – Amounts previously classified as short-term investments have been reclassified to noncurrent assets to conform to current year presentation. The amount of the reclassification for fiscal year 2017 was \$7,111,745. There was no effect on net position as a result of this reclassification.

Investments - Investments, which include investment contracts and money market investments that have a remaining maturity of one year or less at the time of purchase, are reported at fair value. The University has an investment management agreement with TIAA, as permitted by state statute. The agreement allows (within statute limits) investment in both debt and equity instruments. All investments are carried at fair value.

The University has invested funds in the State Treasury Asset Reserve of Ohio (STAR Ohio). STAR Ohio is an investment pool managed by the State Treasurer's office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB) Statement No. 79, Accounting and Financial Reporting for Certain External Investment Pools and Pool Participants, which establishes accounting and financial reporting standards for qualifying external investment pools that elect to measure for financial reporting purposes all of their investments at amortized cost. Investments in STAR Ohio are valued at STAR Ohio's share price, which is the price at which the investment could be sold on June 30, 2018 and 2017, respectively.

Capital Assets - Capital assets utilized by Shawnee State University are reported on the statement of net position. All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. Shawnee State University maintains a capitalization threshold of \$5,000 for movable equipment and \$100,000 for buildings. Building improvement projects over \$100,000 are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or significantly extend an asset's life are not.

All reported capital assets except for land, land improvements, and construction in progress are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Depreciation is computed using the straight-line method over the following useful lives:

Notes to Financial Statements June 30, 2018 and 2017

Note 2 - Summary of Significant Accounting Policies (Continued)

| Buildings and improvements | 25-50 years |
|----------------------------|-------------|
| Machinery and equipment | 5-20 years |
| Licensed vehicles | 5-10 years |
| Library books | 10 years |

Shawnee State University's policy is to capitalize net interest on construction projects until completion of the project. The amount of the capitalized interest is the difference between the interest cost associated with the tax-exempt borrowing used to finance the project and the interest earned from temporary investments of the debt proceeds over the same period. Capitalized interest is amortized on a straight-line basis over the estimated useful life of the asset. The University recorded \$226,278 and \$115,632 of capitalized interest as of June 30, 2018 and 2017, respectively.

Deferred Outflows of Resources - In addition to assets, the statement of financial position reports a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future periods and so will not be recognized as an outflow of resources (expense/ expenditure) until then. The University reports deferred outflows of resources for certain pension-related and OPEB-related amounts, such as change in expected and actual experience, changes in assumptions, and certain contributions made to the plan subsequent to the measurement date. More detailed information can be found in Note 13.

Compensated Absences - Vacation benefits are accrued as a liability as the benefits are earned if the employee's right to receive compensation is attributable to service already rendered and it is probable that the employer will compensate the employee for the benefits through paid time off or some other means. Sick leave benefits are accrued as a liability using the vesting method. The liability will include employees currently eligible to receive termination benefits and those Shawnee State University had identified as probable of receiving payment in the future. The amount is based on accumulated sick leave and the employee's wage rate at year end, taking into consideration any limits specified in Shawnee State University's termination policy.

Unearned Revenue - Unearned revenue is predominantly made up of two categories of income. The first consists of receipts relating to tuition and student fees in advance of the services to be provided. The University will recognize revenue to the extent these services are provided over the coming fiscal year. The second is revenue received from the University bookstore vendor. These funds are designated for improvements to the bookstore as part of the University Center renovation project. The funding is dependent on retaining the contract with this vendor. The straight-line method will be used to amortize the revenue over the remaining life of the contract.

Note 2 - Summary of Significant Accounting Policies (Continued)

Pension - For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Ohio Public Employees Retirement System (OPERS) and the State Teachers Retirement System of Ohio (STRS) Pension Plan (STRS/OPERS) and additions to/deductions from STRS'/OPERS' fiduciary net position have been determined on the same basis as they are reported by STRS/OPERS. STRS/OPERS uses the economic resources measurement focus and the full accrual basis of accounting. Contribution revenue is recorded as contributions are due, pursuant to legal requirements. Benefit payments (including refunds of employee contributions) are recognized as expense when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Other Postemployment Benefit Costs - For purposes of measuring the net other postemployment benefit (OPEB) liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Ohio Public Employees Retirement System (OPERS) and the State Teachers Retirement System of Ohio (STRS) Pension Plan (STRS/OPERS) and additions to/deductions from STRS'/OPERS' fiduciary net position have been determined on the same basis as they are reported by STRS/OPERS. STRS/OPERS uses the economic resources measurement focus and the full accrual basis of accounting. For this purpose, STRS/OPERS recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Deferred Inflows of Resources - In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The University reports deferred inflows of resources for certain pension-related and OPEB-related amounts, such as the difference between projected and actual earnings of the plan's investments. More detailed information can be found in Note 13.

Net Position - GASB Statement No. 35 establishes standards for external financial reporting for public colleges and universities and requires that resources be classified for accounting and reporting purposes into the following net position categories:

- Net Investment in Capital Assets Capital assets, net of accumulated depreciation, reduced by the outstanding balances of debt and deferred inflows of resources related to the acquisition, construction, or improvement of those assets.
- **Restricted** Owned by the University, but the use or purpose of the funds is restricted by an external source or entity. The restricted net position category is subdivided further into expendable and nonexpendable.

Note 2 - Summary of Significant Accounting Policies (Continued)

- o **Restricted Expendable** May be spent by the institution, but only for the purpose specified by the donor, or other external entity. This category includes the unspent balance in loan funds, debt service funds, and bond-funded capital projects.
- o **Restricted Nonexpendable** Endowment funds whose principal may be invested; however, only interest, dividends, and capital gains may be spent.
- Unrestricted Resources whose use by the University is not subject to externally imposed stipulations. Unrestricted net position may be designated for specific purposes by action of management or the board of trustees or may otherwise be limited by contractual agreements with outside parties.

Income Taxes - The University is an organization described in Section 115 of the Internal Revenue Code (the "Code") and has further been classified as an organization that is not a private foundation in accordance with Sections 509(a)(1) and 170(b)(1)(A)(ii) of the Code. However, certain revenue is considered unrelated business income and may be taxable under Code Sections 511 through 513.

Self-Insurance - The University is self-insured for certain employee health benefit programs. Funding for these programs is based on actuarial projections provided by the plan administrators. Aggregate stop-loss insurance is maintained for benefit payments that exceed the maximum limits outlined in the policy. A liability for unpaid claim costs, including estimates of costs relating to incurred but not reported claims, is recorded.

Classification of Revenue - Revenue is classified as either operating or nonoperating.

- Operating revenue includes revenue from activities that have characteristics similar to exchange transactions. These include student tuition and fees (net of scholarship discounts and allowances), sales and services of auxiliary enterprises (net of scholarship discounts and allowances), and certain federal, state, local and private grants, and contracts. The presumption is that there is a fair exchange of value between all parties to the transaction.
- Nonoperating revenue includes revenue from activities that have the characteristics of nonexchange transactions, such as state appropriations and certain federal, state, local, and private gifts, and grants. The implication is that such revenue is derived from more passive efforts related to the acquisition of the revenue, rather than the earning of it.

Scholarship Discounts and Allowances - Student tuition and fee revenue, and certain other revenue from students, are reported net of scholarship discounts and allowances in the statement of revenue, expenses, and changes in net position. Scholarship discounts and allowances are the difference between the stated charge for goods and services provided by the University, and the amount that is paid by students and/or third parties

Note 2 - Summary of Significant Accounting Policies (Continued)

making payments on the students' behalf. Certain federal, state, local, and nongovernmental grants are recorded as either operating or nonoperating revenue in the University's financial statements based on whether or not they are considered exchange transactions. To the extent that revenue from such programs is used to satisfy tuition and fees and other student charges, the University has recorded a scholarship discount and allowance.

Service Concession Arrangements - The University has an agreement with a food service provider, which is a service concession arrangement. The University received funds toward dining hall renovations that are contingent upon the University utilizing the services of the food service provider over a 10-year period. The amounts received are being amortized over the life of the contract arrangement. The unamortized amounts previously were reflected as unearned revenue. Under GASB Statement No. 60, Accounting and Financial Reporting for Service Concession Arrangements, service concession arrangements are to be reported as deferred inflows/outflows of resources. The University recorded deferred inflows of resources of \$120,000 and \$240,000 at June 30, 2018 and 2017, respectively.

Budgetary Process - Although not required under the Ohio Revised Code, estimated budgets are adopted by the University board of trustees in the current fiscal year for the following fiscal year. As part of budgetary control, purchase orders, contracts, and other commitments are recorded as the equivalent of an expense on the budgetary basis in order to reserve that portion of the applicable encumbrance.

Estimates - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP) requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenue during the reporting period. Actual results could differ from those estimates.

Adoption of New Accounting Pronouncement – In fiscal year 2018, the provisions of the following GASB Statement became effective:

Accounting for Postemployment Benefits Other Than Pensions - The GASB issued GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions, which requires governments providing other postemployment benefit (OPEB) plans to recognize their unfunded OPEB obligation as a liability for the first time, and to more comprehensively and comparably measure the annual costs of OPEB benefits. The statement also enhances accountability and transparency through revised note disclosures and required supplementary information (RSI). In accordance with the statements, the University has reported a change in accounting principle adjustment to unrestricted net position of \$(12,724,448), which is the

Note 2 - Summary of Significant Accounting Policies (Continued)

net amount of the net OPEB liability and related deferred outflows of resources as of July 1, 2017. June 30, 2017 amounts have not been restated to reflect the impact of GASB No. 75 because the information is not available to calculate the impact on OPEB expense for the fiscal year ended June 30, 2017.

Upcoming Accounting Pronouncements - As of June 30, 2018, the GASB has issued the following statements not yet implemented by the University:

- Accounting for Certain Asset Retirement Obligations In November 2016, the Governmental Accounting Standards Board issued GASB Statement No. 83, Certain Asset Retirement Obligations, which establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for asset retirement obligations. The University is currently evaluating the impact of this standard. The provisions of this statement are effective for the University's financial statements for the year ending June 30, 2019.
- Accounting for Fiduciary Activities In January 2017, the Governmental Accounting Standards Board issued GASB Statement No. 84, Fiduciary Activities, which establishes criteria for identifying fiduciary activities of governments and improves guidance for accounting and financial reporting related to how these activities should be reported. The University is currently evaluating the impact of this standard, specifically related to holding assets for other organizations. The provisions of this statement are effective for the University's financial statements for the year ending June 30, 2020.
- Accounting for Leases In June 2017, the Governmental Accounting Standards Board issued GASB Statement No. 87, Leases, which increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. This statement establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources. The new lease standard is not expected to have a significant effect on the University's financial statements. The provisions of this statement are effective for the University's financial statements for the year ending June 30, 2021.

Note 2 - Summary of Significant Accounting Policies (Continued)

- Accounting for Interest Cost Incurred Before the End of a Construction Period GASB Statement No. 89, establishes accounting requirements for interest cost incurred before the end of a construction period. Such interest cost includes all interest that previously was accounted for in accordance with the requirements of paragraphs 5-22 of Statement No. 62 Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements, which are superseded by this Statement. This statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund. The statement is effective for fiscal years beginning after December 15, 2019. The impact on the University is being reviewed.
- Majority Equity Interests-an amendment of GASB Statements No. 14 and No. 61 GASB Statement No. 90, establishes that ownership of a majority equity interest in a legally separate organization results in the government being financially accountable for the legally separate organization and, therefore, the government should report that organization as a component unit. The statement is effective for fiscal years beginning after December 15, 2018. The impact on the University is being reviewed.

Note 3 - Deposits and Investments

Deposits - At June 30, 2018, the carrying amount of the University's deposits (which consist of cash, excluding cash on hand of \$3,278, deposits held by trustee, and investments) was \$1,143,480 and the bank balance was \$1,491,486. The difference in the carrying amount and bank balance primarily results from outstanding checks. Of the bank balance, \$250,000 is covered by the Federal Deposit Insurance Corporation. At June 30, 2017, the carrying amount of the University's deposits, (which consist of cash, excluding cash on hand of \$3,185, deposits held by trustee, and investments) was \$391,035 and the bank balance was \$383,025.

Investments - All investments are stated at fair value. Investments received by gift are stated at fair value at the date of gift if a fair value is available, and otherwise at an appraised or nominal value.

As of June 30, 2018, the University had the following investments and maturities using the segmented time distribution method:

Notes to Financial Statements June 30, 2018 and 2017

| | | | | Investment Maturities (in years) | | | | | |
|--|---------------|------------------------|----|----------------------------------|----|----------------------|----|--------------------|--|
| Investment Type | | Value | | < | | 1-5 | | More than 5 | |
| U.S. govt. and agency bonds Corporate bonds and notes | \$ | 1,619,760 1,395,060 | \$ | * | \$ | 1,111,277 804.078 | \$ | 508,483 590,982 | |
| Fixed-income mutual funds | | 1,546,969 | | 1,546,969 | | 98 | | 38.5 | |
| Money market funds S TAR Ohio funds | - | 8,762,842 187,305 | _ | 8,762,842 187,305 | | (2) (2) | - | | |
| Total | | 13,511,936 | \$ | 10,497,116 | \$ | 1,915,355 | \$ | 1,099,465 | |
| Equities and equity funds | S | 5,844,955 | | | | | | | |
| Total | \$ | 19,356,891 | | | | | | | |

As of June 30, 2017, the University had the following investments and maturities using the segmented time distribution method:

| | | | | Investment Maturities (in years) | | | |) |
|-----------------------------|----------|------------|----|----------------------------------|-----|-----------|-------------|-----------|
| Investment Type | Value | | < | | 1-5 | | More than 5 | |
| U.S. govt. and agency bonds | \$ | 2,803,052 | \$ | 2 | \$ | 2,000,333 | \$ | 802,719 |
| Corporate bonds and notes | | 1,680,658 | | ₩. | | 917,007 | | 763,651 |
| Foreign corporate bonds | | 25,639 | | - | | 25,639 | | * |
| Fixed-income mutual funds | | 2,212,892 | | • | | 2,212,892 | | * |
| Money market funds | | 8,456,691 | | 8,456,691 | | * | | - |
| S TAR Ohio funds | 12 | 434,413 | | 434,413 | | | - | |
| Total | | 15,613,345 | \$ | 8,891,104 | \$ | 5,155,871 | <u>\$</u> | 1,566,370 |
| Equities and equity funds | <u> </u> | 9,456,895 | | | | | | |
| Total | \$ | 25,070,240 | | | | | | |

Investments at June 30, 2018 and 2017 are shown in the statement of net position as noncurrent in the amount of \$19,356,891 and \$25,070,240, respectively.

Interest Rate Risk - Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The University's investment policy does not specifically limit investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk - Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The University's investment policy limits investments in fixed-income securities to government and agency issues and corporate issues in the top four quality rating of recognized credit services. Other than for alternative investments, investments below investment grade and derivatives are specifically prohibited.

Note 3 - Deposits and Investments (Continued)

As of June 30, 2018 and 2017, the University had the following investments and quality ratings:

| Inves tment Type | Rating | 2018 Fair Value | 2017 Fair Value |
|-----------------------------|--------|--------------------|--------------------|
| U.S. govt. and agency bonds | AAA | \$ 47,770 | \$ = |
| , | AA+ | 1,571,990 | 2,803,052 |
| Corporate bonds and notes | AAA | | 111,303 |
| | AA | 310,280 | 176,943 |
| | Α | 540,041 | 614,116 |
| | ВВВ | 544,739 | 778,296 |
| Foreign corporate bonds | Α | :=: | 6,174 |
| | ввв | : 4 5 | 19,465 |
| Fixed-income mutual funds | AAA | 1,546,969 | 2,212,892 |
| Money market funds | AAA | 5,561,388 | 7,151,582 |
| | AA+ | 3,201,454 | 1,305,109 |
| S TAR Ohio funds | AAA | 187,305 | 434,413 |
| | | \$ 13,511,936 | \$ 15,613,345 |

Concentration of Credit Risk - Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The University's investment policy limits investment in any single issue other than U.S. government securities to 5.0 percent of the total investment portfolio.

Note 4 - Fair Value Measurements

The University categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. Investments that are measured at fair value using the net asset value per share (or its equivalent) as a practical expedient are not classified in the fair value hierarchy below.

Note 4 - Fair Value Measurements (Continued)

In instances whereby inputs used to measure fair value fall into different levels in the above fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The University's assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset or liability.

The University has the following assets with recurring fair value measurements as of June 30, 2018 and 2017:

Assets Measured at Fair Value on a Recurring Basis

| | | | Fair Value Measurements Using | | | | | | | |
|---------------------------------------|----|-----------------------------|-------------------------------|---|----|---|----|---------------------------|--|--|
| | | Balance at June 30, 2018 | | Quoted Prices in Active Markets for Identical Assets (Level I) | | Significant Other Observable Inputs (Level 2) | | cant rvable evel 3) | | |
| Investments by Fair Value Level | | | | | | | | | | |
| Debt securities: | | | | | | | | | | |
| U.S. govt and agency bonds | \$ | 1,619,760 | \$ | 1,353,284 | \$ | 266,476 | \$ | 2 | | |
| Corporate bonds and notes | | 1,395,060 | | | _ | 1,395,060 | | | | |
| Total debt securities | 7 | 3,014,820 | | 1,353,284 | | 1,661,536 | | | | |
| Mutual funds: | | | | | | | | | | |
| Fixed-income mutual funds | | 1,546,969 | | 1,546,969 | | 5.53 | | | | |
| Equity mutual funds | | 5,844,955 | | 5,844,955 | | | | | | |
| Money market mutual funds | - | 8,762,842 | | 8,762,842 | | | | | | |
| Total mutual funds | - | 16,154,766 | | 16,154,766 | | | | | | |
| Total investments by fair value level | \$ | 19,169,586 | \$ | 17,508,050 | \$ | 1,661,536 | \$ | 2 | | |

| | | | Fair Value Measurements Using | | | | | | |
|---------------------------------------|-----------------------------|------------|-------------------------------|---|---|------------|---|-----|--|
| | Balance at June 30, 2017 | | Activ | oted Prices in ve Markets for entical Assets (Level I) | Significant Other Observable Inputs (Level 2) | | Significant Unobservable Inputs (Level 3) | | |
| Investments by Fair Value Level | | | | 7 | | | | | |
| Debt securities: | | | | | | | | | |
| U.S. govt. and agency bonds | \$ | 2,803,052 | \$ | 2,274,334 | \$ | 528,718 | \$ | - | |
| Corporate bonds and notes | | 1,680,658 | | 040 | | 1,680,658 | | - | |
| Foreign corporate bonds | _ | 25,639 | | <u> 1/2/</u> | _ | 25,639 | | - | |
| Total debt securities | | 4,509,349 | | 2,274,334 | | 2,235,015 | | 3.5 | |
| Mutual funds: | | | | | | | | | |
| Fixed-income mutual funds | | 2,212,892 | | 2,212,892 | | × | | - | |
| Equity mutual funds | | 9,456,895 | | 9,456,895 | | | | | |
| Money market mutual funds | 0 | 8,456,691 | | 8,456,691 | | <u>×</u> _ | | | |
| Total mutual funds | | 20,126,478 | | 20,126,478 | | | | | |
| Total investments by fair value level | \$ | 24,635,827 | \$ | 22,400,812 | \$ | 2,235,015 | \$ | | |

Notes to Financial Statements June 30, 2018 and 2017

Note 4 - Fair Value Measurements (Continued)

Short-term investment and investments on the statement of net position at June 30, 2018 and 2017 include investments in STAR Ohio of \$187,305 and \$434,413, respectively. The investments in STAR Ohio are measured at amortized cost; therefore, they are not included in the tables above. There are no limitations or restrictions on any STAR Ohio participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given to STAR Ohio 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$50 million, requiring the excess amount to be transacted the following business day(s), but only to the \$50 million limit. All accounts of the STAR Ohio investors will be combined for these purposes.

Note 5 - Accounts Receivable

The composition of accounts receivable at June 30, 2018 and 2017 is summarized as follows:

| | - | 2018 | 2017 |
|--------------------------------------|----------|-------------|-----------------|
| S tudent tuition and fees | \$ | 5,346,081 | \$ 6,195,364 |
| Grants and contracts | | 1,561,024 | 1,288,530 |
| Other | 3 | 376,979 | 77,700 |
| Total accounts receivable | | 7,284,084 | 7,561,594 |
| Less allowance for doubtful accounts | <u> </u> | (2,474,856) | (2,754,694) |
| Accounts receivable - Net | \$ | 4,809,228 | \$ 4,806,900 |

Notes to Financial Statements June 30, 2018 and 2017

Note 6 - Capital Assets

Capital asset activity for the fiscal year ended June 30, 2018 was as follows:

| | Balance July 1, 2017 | Reclass and Additions | Reductions | Balance June 30, 2018 |
|--|-------------------------|-----------------------|----------------|--------------------------|
| | 12 | | | |
| Capital assets not being depreciated: | | | | |
| Land | \$ 8,003,370 | \$ - | \$ - | \$ 8,003,370 |
| Land improvements | 6,928,632 | - | 20 | 6,928,632 |
| Construction in progress | 4,644,979 | 3,407,266 | (2,520,369) | 5,531,876 |
| Total capital assets not being depreciated | 19,576,981 | 3,407,266 | (2,520,369) | 20,463,878 |
| Capital assets being depreciated: | | | | |
| Buildings and improvements | 105,944,252 | 1,747,206 | • | 107,691,458 |
| Equipment | 14,606,417 | 1,027,948 | (203,547) | 15,430,818 |
| Library books | 4,193,086 | 9,362 | (166,959) | 4,035,489 |
| Total capital assets being depreciated | 124,743,755 | 2,784,516 | (370,506) | 127,157,765 |
| Less accumulated depreciation: | | | | |
| Buildings and improvements | (46,325,103) | (3,011,502) |)≆: | (49,336,605) |
| Equipment | (12,632,303) | (582,210) | 196,197 | (13,018,316) |
| Library books | (3,912,535) | (57,176) | 166,959 | (3,802,752) |
| Total accumulated depreciation | (62,869,941) | (3,650,888) | 363,156 | (66,157,673) |
| Total capital assets being depreciated - Net | 61,873,814 | (866,372) | (7,350) | 61,000,092 |
| Capital assets - Net | \$ 81,450,795 | \$ 2,540,894 | \$ (2,527,719) | \$ 81,463,970 |

Note 6 - Capital Assets (Continued)

Capital asset activity for the fiscal year ended June 30, 2017 was as follows:

| | Balance July 1, 2016 | Reclass and Additions | Reductions | Balance June 30, 2017 | |
|---|--------------------------------------|------------------------|-------------------|--|--|
| Capital assets not being depreciated: Land Land improvements Construction in progress | \$ 8,003,370 6,928,632 401,795 | \$ - - 4,389,067 | \$ - (145,883) | \$ 8,003,370 6,928,632 4,644,979 | |
| Total capital assets not being depreciated | 15,333,797 | 4,389,067 | (145,883) | 19,576,981 | |
| Capital assets being depreciated: | | | | | |
| Buildings and improvements | 105,824,087 | 287,985 | (167,820) | 105,944,252 | |
| Equipment | 13,935,436 | 801,470 | (130,489) | 14,606,417 | |
| Library books | 4,192,356 | 36,406 | (35,676) | 4,193,086 | |
| Total capital assets being depreciated | 123,951,879 | 1,125,861 | (333,985) | 124,743,755 | |
| Less accumulated depreciation: | | | | | |
| Buildings and improvements | (43,372,765) | (2,972,476) | 20,138 | (46,325,103) | |
| Equipment | (12,172,432) | (569,754) | 109,883 | (12,632,303) | |
| Library books | (3,883,349) | (64,862) | 35,676 | (3,912,535) | |
| Total accumulated depreciation | (59,428,546) | (3,607,092) | 165,697 | (62,869,941) | |
| Total capital assets being depreciated - Net | 64,523,333 | (2,481,231) | (168,288) | 61,873,814 | |
| Capital assets - Net | \$ 79,857,130 | \$ 1,907,836 | \$ (314,171) | \$ 81,450,795 | |

As of June 30, 2018, the total of outstanding commitments for capital projects was \$3,164,122. This amount consists of \$2,036,166 for Capital Projects funded by the State of Ohio and \$1,127,956 for Capital Projects funded by the University and Bond Series 2016 funds.

Note 7 - Compensated Absences

The criteria for determining vacation and sick leave components are derived from negotiated agreements and state laws. Classified employees and administrators earn 10-25 days of vacation per fiscal year, depending upon length of service. Accumulated, unused vacation time is paid to classified employees and administrators upon termination of employment. Vacation time may be accumulated up to a maximum of twice the employee's current accrual rate. Faculty does not accrue vacation time.

Faculty, administrators, and classified employees earn sick leave at the rate of one and one-fourth days per month. Sick leave may be accumulated with no maximum by all

Note 7 - Compensated Absences (Continued)

personnel. Upon retirement, payment is made for one-fourth of accrued but unused sick leave credit to a maximum of 40 days for qualifying employees.

Note 8 - Long-term Obligations

The changes in the University's long-term obligations during fiscal year 2018 were as follows:

| | Principal | | | | | P rincipal | | | | | | |
|------------------------------------|--------------|--------------|-----------|---------|--------------|-------------------|---------------|------------|-----------------|-----------|--|--|
| | (| Outs tanding | | | Outs tanding | | | | | | | |
| | July 1, 2017 | | Additions | | Deductions | | June 30, 2018 | | Current Portion | | | |
| General Receipt Bonds, Series 2016 | \$ | 20,845,000 | \$ | | \$ | 625,000 | \$ | 20,220,000 | \$ | 645,000 | | |
| Unamortized bond premium | | 624,970 | | 3€ 1 | | 16,799 | | 608,171 | | - | | |
| Capital lease | | 633,259 | | 37 | | 311,642 | | 321,617 | | 321,617 | | |
| Compensated absences | 33 | 1,875,708 | - | 181,060 | - | 249,834 | - | 1,806,934 | _ | 180,693 | | |
| Total long-term liabilities | \$ | 23,978,937 | \$ | 181,060 | \$ | 1,203,275 | \$ | 22,956,722 | \$ | 1,147,310 | | |

The changes in the University's long-term obligations during fiscal year 2017 were as follows:

| | | Principal | | | Principal | | | | | |
|------------------------------------|-------------------------|------------|-----------|------------|---------------|-----------|------------------------------|-----------|-----------------|--|
| | OutstandingJuly 1, 2016 | | Additions | | Deductions | | Outstanding June 30, 2017 | | Current Portion | |
| General Receipt Bonds, Series 2007 | \$ | 13,875,000 | \$ | - | \$ 13,875,000 | \$ | - | \$ | 120 | |
| General Receipt Bonds, Series 2016 | | - | | 20,845,000 | - | | 20,845,000 | | 625,000 | |
| Unamortized bond premium | | 576,601 | | 636,974 | 588,605 | | 624,970 | | 120 | |
| Capital lease | | 935,234 | | - | 301,975 | | 633,259 | | 311,642 | |
| Compensated absences | 2= | 1,924,562 | - | 196,455 | 245,309 | _ | 1,875,708 | _ | 187,571 | |
| Total long-term liabilities | <u>\$</u> | 17,311,397 | <u>\$</u> | 21,678,429 | \$ 15,010,889 | <u>\$</u> | 23,978,937 | <u>\$</u> | 1,124,213 | |

In fiscal year 2017, the University issued \$20,845,000 of General Receipts Bonds, Series 2016, dated November 29, 2016, maturing at various dates through June 1, 2041 at coupon rates ranging from 2.0 percent to 4.0 percent. The net proceeds of the Series 2016 Bonds will be used to first pay for the costs of various improvements to the University's campus. Those improvements include the renovation and rehabilitation of existing facilities for athletics and student recreation, health and fitness, student housing renovations, and other

Notes to Financial Statements June 30, 2018 and 2017

Note 8 - Long-term Obligations (Continued)

campus improvements (collectively, the "Project"). Secondly, the funds will be utilized to advance refund all of the University's outstanding General Receipts Bonds, Series 2007, dated June 5, 2007 (the "Series 2007 Bonds") and finally to pay costs of issuance of the Series 2016 Bonds.

The University advance refunded the 2007 Series bonds to reduce its total debt service payments over the next 18 years by almost \$2.3 million and to obtain an economic gain (difference between the present values of the debt service payments on the old and new debt) of \$1.8 million.

In fiscal year 2007, the University issued \$18,000,000 of General Receipts Bonds, Series 2007, dated June 5, 2007, maturing at various dates through June 1, 2034 at coupon rates ranging from 4.0 percent to 5.0 percent. The Series 2007 Bonds were issued for the purpose of paying the costs to renovate and construct a new addition to its University Center and for refunding the outstanding Series A and Series B Bonds.

In fiscal year 2013, the University entered into a capital lease agreement to fund an IT infrastructure upgrade project. The agreement totaled \$2,820,339 with various payment dates through October 1, 2016. In fiscal year 2015, the University added \$227,407 in net additional capital lease funding and revised the payment schedule to reduce annual payment amounts by extending payment dates through October 1, 2018. As of June 30, 2016, assets totaling \$3,047,632 were purchased utilizing these funds. The assets purchased are included within buildings.

The interest expense for fiscal years 2018 and 2017 was \$437,761 and \$1,081,197, respectively.

Note 8 - Long-term Obligations (Continued)

Principal and interest amounts due within each of the next five years and thereafter on the Series 2016 bond obligations outstanding at June 30, 2018 are as follows:

| Years Ending | | | | |
|--------------|------------------|-----------|-------------|------------------|
| J une 30 | Principal | | Interes t | Total |
| | | | | |
| 2019 | \$ 645,000 | \$ | 682,275 | \$ 1,327,275 |
| 2020 | 655,000 | | 669,375 | 1,324,375 |
| 2021 | 915,000 | | 649,725 | 1,564,725 |
| 2022 | 945,000 | | 622,275 | 1,567,275 |
| 2023 | 970,000 | | 593,925 | 1,563,925 |
| 2024-2028 | 5,265,000 | | 2,551,175 | 7,816,175 |
| 2029-2033 | 6,395,000 | | 1,440,225 | 7,835,225 |
| 2034-2038 | 3,050,000 | | 489,950 | 3,539,950 |
| 2039-2041 | 1,380,000 | | 97,650 | 1,477,650 |
| | - | | | |
| Total | \$ 20,220,000 | <u>\$</u> | 7,796,575 | \$ 28,016,575 |

The final capital lease principal payment of \$321,617 and interest payment of \$10,294 are due on October 1, 2018.

Note 9 - Leases

The University's operating leases consist of real property and movable equipment that expire in fiscal year 2029. Total expenditures during 2018 and 2017 under operating leases amounted to approximately \$85,000 and \$107,000, respectively.

Note 10 - Contingencies

The University receives financial assistance from federal and state agencies in the form of grants. The expenditure of funds received under these programs generally requires compliance with terms and conditions specified in the grant and is subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the unrestricted or restricted educational and general funds or other applicable funds. However, in the opinion of management, any such disallowed claims would not have a significant adverse effect on the overall financial statements of the University at June 30, 2018.

Notes to Financial Statements June 30, 2018 and 2017

Note 10 - Contingencies (Continued)

During the normal course of operations, the University has become a defendant in various legal and administrative actions. Liabilities are reported when it is probable that a loss has occurred and the amount of that loss can be reasonably estimated. However, in the opinion of university management, the disposition of all pending litigations would not have a significant adverse effect on the University's financial position.

Note 11 - State Support

The University is a state-assisted institution of higher education, which receives a student-performance-based subsidy from the State of Ohio. This subsidy is determined annually based upon a formula managed by the Ohio Department of Higher Education, adjusted to state resources available. The University also receives a supplemental appropriation to support the goals of improving course completion, increasing the number of degrees conferred, and furthering the University's mission of service to the Appalachian region.

In addition to the performance-based subsidy and supplement, the State of Ohio provides funding for the construction of major plant facilities on the University's campus. State funding for the construction of university facilities is obtained from the issuance of revenue bonds by the Ohio Public Facilities Commission, which in turn initiates the construction and subsequent lease of the facility by the Ohio Department of Higher Education turns over control to the University. The University capitalizes the costs of these facilities as construction is completed and payment is received from the Ohio Public Facilities Commission.

Neither the obligation for the revenue bonds issued by the Ohio Public Facilities Commission nor the annual debt service charges for principal and interest on the bonds are reflected in the University's financial statements. These are funded through appropriations to the Ohio Department of Higher Education by the Ohio General Assembly.

The University facilities are not pledged as collateral for the revenue bonds. Instead, the bonds are supported by a pledge of monies in the Higher Education Capital Facilities Bond Service Fund, and future payments to be received by such fund, which is established in the custody of the Treasurer of State.

As a result of the above-described financial assistance provided by the State of Ohio to the University, outstanding debt issued by the Ohio Public Facilities Commission is not included on the University's statement of net position. In addition, appropriations by the General Assembly to the Ohio Department of Higher Education for payment of debt

Note 11 - State Support (Continued)

service charges are not reflected as appropriation revenue received by the University, and the related debt service payments are not recorded in the University's accounts.

The University also receives direct appropriations from the State to fund capital improvements. These appropriations are reflected as appropriation revenue on the University's financial statements. The costs, both direct and indirect, are subject to examination and advance approval by the State of Ohio.

Note 12 - Grants and Contracts

Revenue from grants and contracts is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the University must provide local resources to be used for a specified purpose, and expense requirements, in which the resources are provided to the University on a reimbursement basis.

Note 13 - Retirement Plans

Plan Description - The University participates in the State Teachers Retirement System (STRS), and the law enforcement division of the Ohio Public Employees Retirement System (OPERS), statewide, cost-sharing, multiple-employer defined benefit public employee retirement systems governed by the Ohio Revised Code (ORC) that covers substantially all employees of the University. Each system has multiple retirement plan options available to its members, with three options in STRS and OPERS. Each system provides retirement, survivor, and disability benefits to plan members and their beneficiaries. The systems also each provide post-employment health care benefits (including Medicare B premiums) to retirees and beneficiaries who elect to receive those benefits.

Each retirement system issues a publicly available financial report that includes financial statements and required supplemental information for the pension and postemployment healthcare plans. The reports may be obtained by contacting:

State Teachers Retirement System of Ohio 275 E. Broad Street Columbus, Ohio 43215 (888) 227-7877 www.strsoh.org

Ohio Public Employees Retirement System 277 East Town Street Columbus, Ohio 43215 (800) 222-7377 www.opers.org

Notes to Financial Statements June 30, 2018 and 2017

Note 13 - Retirement Plans (Continued)

Contributions - State retirement law requires contributions by covered employees and their employers, and Chapter 3307 of the Ohio Revised Code (ORC) limits the maximum rate of contributions. The retirement boards of the systems individually set contribution rates within the allowable limits. The adequacy of employer contribution rates is determined annually be actuarial valuation using the entry age normal cost method. Under these provisions, each University's contribution is expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance a portion of the unfunded accrued liability.

Member contributions are set at the maximums authorized by the ORC. The plans' 2018 employer and member contribution rates on covered payroll to each system are:

| | Em | Member Contribution Rate | | |
|--|----------------------------|------------------------------|----------------------------|----------------------------|
| | Pension | Postretirement Healthcare | Total | Total |
| STRS OPERS - State/Local OPERS - Law Enforcement | 14.00% 13.00% 17.10% | 0.00% 1.00% 1.00% | 14.00% 14.00% 18.10% | 14.00% 10.00% 13.00% |

The plans' 2017 employer and member contribution rates on covered payroll to each system are:

| | Em | Employer Contribution Rate | | | | | | |
|---|---------|----------------------------|--------|--------|--|--|--|--|
| | | Postretirement | | | | | | |
| | Pension | Healthcare | Total | Total | | | | |
| STRS (beginning 7/1/16) OPERS - State/Local | 14.00% | 0.00% | 14.00% | 14.00% | | | | |
| (through 12/31/16) OPERS - State/Local | 12.00% | 2.00% | 14.00% | 10.00% | | | | |
| (beginning I/I/I7) | 13.00% | 1.00% | 14.00% | 10.00% | | | | |
| OPERS - Law Enforcement | | | | | | | | |
| (through 12/31/16) | 16.10% | 2.00% | 18.10% | 13.00% | | | | |
| OPERS - Law Enforcement | | | | | | | | |
| (beginning 1/1/17) | 17.10% | 1.00% | 18.10% | 13.00% | | | | |

Note 13 - Retirement Plans (Continued)

The University's required and actual contributions to the plans are:

| | | For the years ended J une 30 | | | | | |
|---------------|----|------------------------------|----|------------------------|--|--|--|
| | _ | 2018 | | | | | |
| STRS OPERS | \$ | 1,590,400 1,446,732 | \$ | 1,574,598 1,279,405 | | | |
| Total | \$ | 3,037,132 | \$ | 2,854,003 | | | |

Benefits Provided

<u>STRS</u> – Plan benefits are established under Chapter 3307 of the ORC, as amended by Substitute Senate Bill 342 in 2012, gives the Retirement Board the authority to make future adjustments to the member contribution rate, retirement age and service requirements, and the COLA as the need or opportunity arises, depending on the retirement system's funding progress.

Any member may retire who has (1) five years of service credit and attained age 60; (2) 25 years of service credit and attained age 55; or (3) 30 years of service credit regardless of age. Beginning August 1, 2015, eligibility requirements for an unreduced benefit changed. The maximum annual retirement allowance, payable for life, considers years of credited service, final average salary (3-5 years) and multiplying by a factor ranging from 2.2 percent to 2.6 percent with 0.1 percent incremental increases for years greater than 30-31, depending on retirement age.

A defined benefit plan or combined plan member with five or more years of credited service who is determined to be disabled (illness or injury preventing individual's ability to perform regular job duties for at least 12 months) may receive a disability benefit. Additionally, eligible survivors of members who die before service retirement may qualify for monthly benefits. New members on or after July 1, 2013, must have at least 10 years of qualifying service credit to apply for disability benefits.

A death benefit of \$1,000 is payable to the beneficiary of each deceased retired member who participated in the plan. Death benefit coverage up to \$2,000 can be purchased by participants in all three of the plans. Various other benefits are available to members' beneficiaries.

STRS Ohio provides access to healthcare coverage to retirees who participated in the Defined Benefit or Combined Plans, and their dependents. Coverage under the current

Note 13 - Retirement Plans (Continued)

program includes hospitalization, physicians' fees, prescription drugs, and partial reimbursement of monthly Medicare Part B premiums. Pursuant to the ORC, the State Teachers Retirement Board (the "Board") has discretionary authority over how much, if any, of the healthcare costs will be absorbed by STRS Ohio. All benefit recipients pay a portion of the healthcare cost in the form of a monthly premium.

<u>OPERS</u> – Plan benefits are established under Chapter 145 of the ORC, as amended by Substitute Senate Bill 343 in 2012. The requirements to retire depends on years of service (15 to 30 years) and from attaining the age of 48 to 62, depending on when the employee became a member. Members retiring before age 65 with less than 30 years' service credit receive a percentage reduction in benefit. Member retirement benefits are calculated on a formula that considers years of service (15-30 years), age (48-62 years) and final average salary, using a factor ranging from 1.0 percent to 2.5 percent.

A plan member who becomes disabled before age 60 or at any age, depending on when the member entered the plan, and has completed 60 contributing months is eligible for a disability benefit.

A death benefit of \$500 - \$2,500 is determined by the number of years of service credit of the retiree. Benefits may transfer to a beneficiary upon death with 1.5 years of service credits with the plan obtained within the last 2.5 years, except for law enforcement and public safety personnel who are eligible immediately upon employment.

Benefit terms provide for annual cost-of-living adjustments to each employee's retirement allowance subsequent to the employee's retirement date. The annual adjustment, if applicable, is 3.0 percent.

In addition to the pension benefits described above, Ohio Law provides that the University fund postretirement healthcare benefits to retirees and their dependents through employer contributions. The portion of employer contributions, for all employers, allocated to health care was 2.0 percent and 1.0 percent during calendar years 2017 and 2016, respectively.

Net Pension Liability, Deferrals, and Pension Expense - At June 30, 2018 and 2017, the University reported a liability for its proportionate share of the net pension liability of STRS/OPERS. For June 30, 2018, the net pension liability was measured as of July 1, 2017 for STRS, and December 31, 2017 for the OPERS plan. For June 30, 2017, the net pension liability was measured as of July 1, 2016 for STRS, and December 31, 2016 for the OPERS plan. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of those dates. The University's proportion of the net pension liability was based on a projection of its long-term share of contributions to the pension plan relative to the projected contributions of all participating reporting units, actuarially determined.

Note 13 - Retirement Plans (Continued)

| | Measurement | Net Pensi | on L | iability | Proportiona | Percent | |
|---------------|-----------------------|--------------------------------|------|--------------------------|----------------------|----------------------|------------------|
| Plan | Date | 2018 | _ | 2017 | 2018 | 2017 | Change |
| STRS OPERS | July I December 31 | \$ 25,109,186 11,380,348 | \$ | 37,430,954 18,089,973 | 0.10570% 0.07287% | 0.11182% 0.07976% | -5.47% -8.64% |
| Total | | \$ 36,489,534 | _\$_ | 55,520,927 | | | |

For the years ended June 30, 2018 and 2017, the University recognized pension expense of \$(11,313,879) and \$7,228,893, respectively. At June 30, 2018, the University reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| | Deferred Outflows of Resources | | Deferred Inflows of Resources | |
|---|--------------------------------|------------|-------------------------------|-----------|
| | | | | |
| | | | | |
| Differences between expected and actual experience | \$ | 983,780 | \$ | 442,677 |
| Changes of assumptions | | 6,862,419 | | 36 |
| Net difference between projected and actual earnings | | | | |
| on pension plan investments | | 8 | | 3,291,257 |
| Changes in proportion and differences between university | | | | |
| contributions and proportionate share of contributions | | 379,077 | | 2,763,070 |
| University contributions subsequent to the measurement date | - | 2,227,338 | _ | (6) |
| Total | \$ | 10,452,614 | \$ | 6,497,004 |

At June 30, 2017, the University reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

| | Deferred | | | Deferred |
|---|-----------|-------------|-----------|------------|
| | (| Outflows of | | Inflows of |
| | Resources | | Resources | |
| Differences between expected and actual experience | \$ | 1,630,104 | \$ | 210,869 |
| Changes of assumptions | | 2,878,731 | | :: |
| Net difference between projected and actual earnings | | | | |
| on pension plan investments | | 5,810,965 | | |
| Changes in proportion and differences between university | | | | |
| contributions and proportionate share of contributions | | 502, 134 | | 1,055,652 |
| University contributions subsequent to the measurement date | - | 2,117,711 | - | |
| Totaļ | _\$ | 12,939,645 | \$ | 1,266,521 |

Notes to Financial Statements June 30, 2018 and 2017

Note 13 - Retirement Plans (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Amount |
|-----------------|
| \$ 1,149,984 |
| 1,227,294 |
| 285,331 |
| (932,901) |
| (721) |
| (717) |
| \$ |

In addition, the contributions subsequent to the measurement date will be included as a reduction of the net pension liability in 2019.

Assumption Changes - During the plan year ended June 30, 2017, there were changes to several assumptions for STRS. The cost-of-living adjustment dropped from 2.00 percent to 0.00 percent. The wage inflation dropped from 2.75 percent to 2.50 percent. The investment rate of return decreased from 7.75 percent to 7.45 percent. The mortality tables used changed from RP-2000 to PR-2014.

During the plan year ended December 31, 2016, there were changes to several assumptions for OPERS. The wage inflation dropped from 3.75 percent to 3.25 percent. The projected salary increase range changed from 4.25-10.05 percent to 3.25-10.75 percent. The mortality tables used changed from RP-2000 to RP-2014.

Net OPEB Liability, Deferrals, and OPEB Expense – At June 30, 2018, the University reported a liability for its proportionate share of the net OPEB liability of STRS/OPERS. For June 30, 2018, the net OPEB liability was measured as of June 30, 2017 for STRS, and December 31, 2017 for the OPERS plan. The total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of those dates. The University's proportion of the net OPEB liability was based on a projection of its long-term share of contributions to the OPEB plan relative to the projected contributions of all participating reporting units, actuarially determined.

Note 13 - Retirement Plans (Continued)

| | Measurement | Net OPEB Liability | Proportionate Share |
|-------|-------------|-----------------------|------------------------|
| Plan | Date | 2018 | 2018 |
| STRS | June 30 | \$ 4,124,011 | 0.10570% |
| OPERS | December 31 | 7,650,350 | 0.07287% |
| Total | | \$11,774,361 | |

For the year ended June 30, 2018, the University recognized OPEB expense of \$(672,762). At June 30, 2018, the University reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

| | Deferred | | | Deferred |
|---|-----------------------|---------|----------------------|-------------|
| | Outflows of Resources | | Inflows of Resources | |
| | | | | |
| Differences between expected and actual experience | \$ | 244,022 | \$ | 3 00 |
| Changes of assumptions | | 557,027 | | 332,203 |
| Net difference between projected and actual earnings | | | | |
| on pension plan investments | | * | | 746,171 |
| Changes in proportion and differences between university | | | | |
| contributions and proportionate share of contributions | | - | | 14 0 |
| University contributions subsequent to the measurement date | | • | | |
| Total | \$ | 801,049 | \$ | 1,078,374 |

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

| Year Ending | | | |
|-------------|--------|------------|--|
| June 30 | Amount | | |
| 2019 | \$ | 66,933 | |
| 2020 | | 66,933 | |
| 2021 | | (177,579) | |
| 2022 | | (202, 232) | |
| 2023 | | (15,690) | |
| Thereafter | | (15,690) | |

Note 13 - Retirement Plans (Continued)

In addition, the contributions subsequent to the measurement date will be included as a reduction of the net OPEB liability in 2019.

Assumption Changes – There were no changes in assumptions affecting the STRS and OPERS plans for the plan years ended June 30, 2017 and December 31, 2017, respectively.

Actuarial Assumptions – The total pension liability and OPEB liability is based on the results of an actuarial valuation were determined using the following actuarial assumptions for 2017, applied to all periods included in the measurement on June 30, 2018:

| | STRS | OPERS |
|---------------------------------------|--|--|
| | | |
| Valuation date - Pension | July 1, 2017 | December 31, 2017 |
| Valuation date - OPEB | June 30, 2017 | December 31, 2016 |
| Actuarial cost method | Entry age normal | Individual entry age |
| Cost of living | None | 3.0 percent |
| Salary increases, including inflation | 2.5 percent - 12.5 percent | 3.25 percent -10.75 percent |
| Inflation | 2.5 percent | 3.25 percent |
| Investment rate of return - Pension | 7.45 percent, net of pension plan investment expense | 7.50 percent, net of pension plan investment expense |
| Investment rate of return - OPEB | 4.51 percent, net of investment expense, including inflation | 7.50 percent, net of pension plan investment expense |
| Health care cost trend rates | 6.00 percent to 11 percent initial,4.50 percent ultimate | 7.50 percent initial, 3.25 percent ultimate in 2028 |
| Experience study date | Period of five years ended July 1, 2016 | Period of five years ended December 31, 2015 |
| Mortality basis | RP-2014 Annuitant Mortality Table with 50% of rates throught age 69, 70% of rates between 70 and 79, 90% of rates between ages 80 and 84, and 100% of rates thereafter, projected forward generationally using mortality improvement scale MP-2016 | RP-2014 Healthy Annuitant Mortality Table |

Note 13 - Retirement Plans (Continued)

The following are actuarial assumptions for 2016, applied to all periods included in the measurement on June 30, 2017:

| | STRS - as of 7/1/16 | OPERS - as of 12/31/16 |
|---|--|--|
| Valuation date Actuarial cost method | July 1, 2016 Entry age normal | December 31, 2016 Individual entry age |
| Cost of living | 2.0 percent | Pre 1/7/2013 Retiree: 3.0 Post 1/7/2013 Retiree: 3.0 percent through 2018, then 2.15 pecent |
| Salary increases, including inflation | 2.75 percent - 12.25 percent | 3.25 percent - 10.75 percent |
| Inflation | 2.75 percent | 3.25 percent |
| Investment rate of return | 7.75 percent - Net of pension plan investment expense | 7.50 percent - Net of pension plan investment expense |
| Experience study date | Period of 5 years ended July 1, 2012 | Period of 5 years ended December 31, 2015 |
| Mortality basis | RP-2000 Combined Mortality Table (Projection 2022- Scale AA) | RP-2014 Healthy Annuitant |

Discount Rate – The discount rates used to measure the total pension liabilities at June 30, 2018 were 7.45 percent and 7.50 percent for STRS and OPERS, respectively. The discount rate used to measure the total pension liabilities at June 30, 2017 were 7.75 percent and 7.50 percent for STRS and OPERS, respectively. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that employer contributions will be made at contractually required rates for all plans. Based on those assumptions, each pension plan's fiduciary net position were projected to be available to make all projected future benefit payments for current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The discount rates used to measure the total OPEB liabilities at June 30, 2018 were 4.13 percent and 3.85 percent, for STRS and OPERS, respectively. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the current contribution rate and that employer contributions will be made at contractually required rates for all plans. Based on those assumptions, each pension plan's fiduciary net position was projected to become insufficient to make all projected future benefit payments for current active and inactive employees for STRS and OPERS.

Note 13 - Retirement Plans (Continued)

Therefore, a blended rate was used, which consisted of the long-term expected rate of return on OPEB plan investments for the funded benefit payments and a 20-year municipal bond rate applied to the unfunded benefit payment period to determine the total OPEB liability.

The long-term expected rate of return on pension plan and OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic (geometric for STRS) real rates of return for each major asset class are summarized in the following table as of the dates listed below:

| S TRS - | as of 6/30/17 | | | OPERS - as of I Defined Benefit P | | Health Ca | re Portfolio |
|----------------------|----------------------|---|----------------------|--------------------------------------|---|----------------------|------------------------------------|
| Investment Category | Target Allocation | Long-term Expected Real Rate of Return | Investment Category | Target Allocation | Long-term Expected Real Rate of Return | Target Allocation | Long-term Expected Real Rate |
| Domestic equity | 28.00% | 5.10% | Fixed income | 23.00% | 2.20% | 34.00% | 1.88% |
| International equity | 23.00% | 5.30% | Domestic equities | 19.00% | 6.37% | 21.00% | 6.37% |
| Alternatives | 17.00% | 4.84% | Realestate | 10.00% | 5.26% | 0.00% | 0.00% |
| Fixed income | 21.00% | 0.75% | Private equity | 10.00% | 8.97% | 0.00% | 0.00% |
| Realestate | 10.00% | 3.75% | International equity | 20.00% | 7.88% | 22.00% | 7.88% |
| Liquidity reserves | 1.00% | 0.00% | REITs | 0.00% | 0.00% | 6.00% | 5.91% |
| | | | Other Investments | 18.00% | 5.26% | 17.00% | 5.39% |
| Total | 100.00% | | Total | 100.00% | | 100.00% | |

| | STRS - a | is of 6/30/16 | | OPERS - as of 12/31/16 | | | |
|----------------------|----------------------|---|----------------------|------------------------|---|--|--|
| Investment Category | Target Allocation | Long-term Expected Real Rate of Return | Investment Category | Target Allocation | Long-term Expected Real Rate of Return | | |
| Domestic equity | 31.00% | 5.50% | Fixed income | 23.00% | 2.75% | | |
| International equity | 26.00% | 5.35% | Domestic equities | 20.70% | 6.34% | | |
| Alternatives | 14.00% | 5.50% | Realestate | 10.00% | 4.75% | | |
| Fixed income | 18.00% | 1.25% | Private equity | 10.00% | 8.97% | | |
| Realestate | 10.00% | 4.25% | International equity | 18.30% | 7.95% | | |
| Liquidity reserves | 1.00% | 0.50% | Other investments | 18.00% | 4.92% | | |
| Total | 100.00% | | Total | 100.00% | | | |

Notes to Financial Statements June 30, 2018 and 2017

Note 13 - Retirement Plans (Continued)

Sensitivity of the net pension liability to changes in the discount rate – The following presents the net pension liability of the University calculated using the discount rate listed below, as well as what the University's net pension liability would be if it were calculated using a discount rate that is 1.00 percentage point lower or 1.00 percentage point higher than the current rate:

| Plan | 1.00 Percent Decrease | | 2018 1.00 Percent Decrease Current Discount Rate | | | | 1.00 Percent Increase | | |
|----------------|-----------------------|-------|---|----------------|---------|--------------------------|-----------------------|-------|-------------------------|
| S TRS OPERS | 6.45% 6.50% | \$ | 35,993,163 20,272,263 | 7.45% 7.50% | \$ | 25,109,186 11,380,348 | 8.45% 8.50% | \$ | 15,941,066 3,970,381 |
| | | \$ | 56,265,426 | | \$ | 36,489,534 | | \$ | 19,911,447 |
| | | | | 2017 | | | | | |
| Plan | I 00 Pa | erren | t Decrease | 2017 Currei | nt Disc | ount Rate | I 00 P | erren | it Increase |
| 1 1411 | 1.001 | recii | · Decicase | Carro | it Disc | Journal Nate | 1.001 | CICCI | it incicase |
| S TRS | 6.75% | \$ | 49,742,696 | 7.75% | \$ | 37,430,954 | 8.75% | \$ | 27,045,274 |
| OPERS | 6.50% | | 27,673,795 | 7.50% | | 18,089,973 | 8.50% | | 10,105,188 |
| | | \$ | 77,416,491 | | \$ | 55,520,927 | | \$ | 37,150,462 |

Sensitivity of the net OPEB liability to changes in the discount rate – The following presents the net OPEB liability of the University calculated using the discount rate listed below, as well as what the University's net OPEB liability would be if it were calculated using a discount rate that is 1.00 percentage point lower or 1.00 percentage point higher than the current rate:

| Plan - | 1.00 Percent Decrease | | Current Discount Rate | | | 1.00 Percent Increase | | | |
|--------|-----------------------|----|-----------------------|-------|-----|-----------------------|-------|----|-----------|
| S TRS | 3.13% | \$ | 5,536,419 | 4.13% | \$ | 4,124,011 | 5.13% | \$ | 3,007,748 |
| OPERS | 2.85% | - | 10,163,822 | 3.85% | | 7,650,350 | 4.85% | | 5,616,979 |
| | | \$ | 15,700,241 | | _\$ | 11,774,361 | | \$ | 8,624,727 |

Note 13 - Retirement Plans (Continued)

Sensitivity of the net OPEB liability to changes in the health care cost trend rate — The following presents the net OPEB liability of the University calculated using the healthcare cost trend rate listed below, as well as what the University's net OPEB liability would be if it were calculated using a health care cost trend rate that is 1.00 percentage point lower or 1.00 percentage point higher than the current rate:

| Plan | I.00 Percent I | Decrease | Current Disc | ount Rate | 1.00 Percent | Increase |
|----------------|----------------|------------------------|--------------|------------------------|--------------|------------------------|
| S TRS OPERS | \$ | 2,865,186 7,319,755 | \$ | 4,124,011 7,650,350 | \$ | 5,780,773 7,991,848 |
| | \$ | 10,184,941 | \$ | 11,774,361 | \$ | 13,772,621 |

Pension Plan Fiduciary Net Position - Detailed information about the pension plan's fiduciary net position is available in the separately issued STRS/OPERS financial report.

Defined Contribution Pension Plans - The Alternative Retirement Plan (ARP) is a defined contribution pension plan, under IRS Section 401(a), and established by Ohio Amended Substitute House Bill 586 (ORC 3305.02) on March 31, 1998, for public institutions of higher education. Full-time employees are eligible to choose a provider, in lieu of STRS or OPERS, from the list of nine providers currently approved by the Ohio Department of Insurance and who hold agreements with the University. Employee and employer contributions equal to those required by STRS and OPERS are required for the ARP, less any amounts required to be remitted to the state retirement system in which the employee would otherwise have been enrolled.

Eligible employees have 120 days from their date of hire to make an irrevocable election to participate in the ARP. Under this plan, employees who would have otherwise been required to be in STRS or OPERS, and who elect to participate in the ARP, must contribute the employee's share of retirement contributions to one of nine private providers approved by the Ohio Department of Insurance. The legislation mandates that the employer must contribute an amount to the state retirement system to which the employee would have otherwise belonged, based on an independent actuarial study commissioned by the Ohio Retirement Study Council and submitted to the Ohio Board of Regents. That amount is 9.53 and 9.5 percent for STRS and 11.56 and 13.23 percent for OPERS for the years ended June 30, 2018 and 2017. The employer also contributes what would have been the employer's contribution under STRS or OPERS, less the aforementioned percentages, to the private provider selected by the employee. The University plan provides these employees with immediate plan vesting. The ARP does not provide disability benefits, survivor benefits, or postretirement health care. Benefits are entirely dependent on the sum of contributions and investment returns earned by each participant's choice of investment options.

Notes to Financial Statements June 30, 2018 and 2017

Note 13 - Retirement Plans (Continued)

As of June 30, 2018 and 2017, there are 76 and 70 active participants, respectively, participating in an ARP. The University's contribution for employees enrolled in ARP accounts for fiscal years 2018 and 2017 was \$542,121 and \$556,760, respectively.

Combined Plans - OPERS and STRS also offer combined plans with features of both a defined benefit plan and a defined contribution plan. In the combined plans, employee contributions are invested in self-directed investments, and the employer contribution is used to fund a reduced defined benefit.

Note 14 - Risk Management

The University is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. To address these exposures and reduce premiums, the University is a member of the Inter-University Council of Ohio Insurance Consortium (IUC-IC), a purchasing partnership with 12 other Ohio four-year public universities.

During fiscal year 2018, the University maintained the lines of coverage below. All limits are dedicated to the University, unless explicitly noted as shared with other IUC-IC members. Real property and contents are 100 percent insured.

Note 14 - Risk Management (Continued)

| Lines of Coverage | Limit of Liability | Deductible | |
|--|-------------------------------|------------------|--|
| | \$250,000 (Pool) | \$100,000 | |
| "All Risk" Property Coverage Including | \$100,000,000 | \$350,000 (Pool) | |
| Boiler & Machinery | \$900,000,000 excess | D.1/A | |
| | \$100,000,000 ⁽¹⁾ | N/A | |
| Automobile Physical Damage | Actual Cash Value | \$1,000 | |
| IUC-IC Casualty Pool | \$900,000 | \$100,000 | |
| General Liability | \$10,000,000 (2) | N/A | |
| Automobile Liability | \$10,000,000 ⁽²⁾ | N/A | |
| Educators Legal Liability | \$10,000,000 ⁽²⁾ | N/A | |
| | \$15,000,000 excess | D1/A | |
| 1st Excess Liability | \$10,000,000(1) | N/A | |
| | \$15,000,000 excess | NI/A | |
| Ist Excess Educators Legal Liability | \$10,000,000(1) | N/A | |
| | \$25,000,000 excess | N.1/A | |
| 2nd Excess Liability | \$25,000,000 ⁽¹⁾ | N/A | |
| Crime | \$5,000,000 | \$100,000 | |
| | \$1,000,000 occ./ \$3,000,000 | \$25,000 | |
| Medical Malpractice | agg. | \$25,000 | |
| Foreign | \$1,000,000 | , | |
| Special Accident | \$20,000,000 | - | |
| Pollution | \$5,000,000 ⁽¹⁾ | \$25,000 | |
| Cyber Risk/Breach Response | \$1,000,000 | \$25,000 | |

Notes:

- (I) Shared limits with other IUC-IC members
- (2) Reinsurance provided by private carrier for \$9,000,000 excess of \$1,000,000

The University has an international travel comprehensive services assistance plan. The plan covers medical, security, and traveler assistance.

The University has a self-insured healthcare plan.

Note 14 - Risk Management (Continued)

Changes in the self-insurance claims liability for the years ended June 30, 2018, 2017, and 2016 are summarized as follows:

| | 2018 | 2017 | 2016 |
|--|---------------|---------------|---------------|
| Accrued claims liability - Beginning of year | \$ 412,909 | \$ 494,763 | \$ 614,345 |
| Current year claims | 4,204,941 | 5,122,619 | 4,127,013 |
| Claims payments | (4,261,110) | (5,204,473) | (4,246,595) |
| Accrued claims liability - End of year | \$ 356,740 | \$ 412,909 | \$ 494,763 |

The liability amounts above are recorded in accrued wages and benefits on the statement of net position.

Workers' compensation benefits are provided through the Ohio Bureau of Workers' Compensation. Under Ohio's laws, there are no policy limits or cap on these benefits so long as treatment and compensation arise from the allowed conditions in a claim. There has been no significant change in coverage from last year.

Note 15 - Component Unit Disclosure

Basis of Presentation

The accompanying financial statements of the Foundation have been prepared in accordance with accounting principles generally accepted in the United States of America. As such, certain revenue recognition criteria and presentation features are different from GASB revenue recognition criteria and presentation features. No modifications have been made to the Foundation's financial information in the University's financial reporting entity for these differences.

Net Assets

Temporarily restricted net assets represent funds which are restricted for a specific purpose determined by the donor. Permanently restricted net assets represent contributions in which the donor has stipulated, as a condition of the gift, the principal be maintained intact and only the earnings of the fund be expended as the donor has specified. Temporarily and permanently restricted net assets at June 30, 2018 and 2017 are restricted primarily for scholarships, university programs, and capital improvements.

Contribution Revenue

Contributions, including unconditional promises to give, are recognized as revenue in the period the related commitments are received. Conditional promises to give are not recognized until they become unconditional, that is, when the conditions on which they depend are substantially met. Contributions of assets other than cash are recorded at their

Notes to Financial Statements June 30, 2018 and 2017

Note 15 - Component Unit Disclosure (Continued)

estimated fair value. Contributions to be received beyond the fiscal year are discounted at an appropriate discount rate.

Investments

Foundation investments are stated at fair value, with changes in fair value being recognized as gains and losses during the period in which they occur.

The fair value of investments at June 30, 2018 and 2017, by classification, is as follows:

| | 2018 | | 2017 |
|----------------------------|------------------|----|------------|
| U.S. government securities | \$ 1,498,544 | \$ | 1,794,111 |
| Foreign bond issues | 210,497 | | 171,720 |
| Mutual funds: | | | |
| Equity | 12,950,907 | | 12,462,337 |
| Fixed income | 3,214,381 | | 2,960,123 |
| Corporate bond issues | 1,156,248 | _ | 935,619 |
| Total | \$ 19,030,577 | \$ | 18,323,910 |

Assets Measured at Fair Value on a Recurring Basis at June 30, 2018

| | Que | oted Prices in | | | S | ignificant | | |
|-------------------------------|------|-------------------|------|----------------|-----|-------------|----|-------------|
| | Acti | ve Markets for | Sigr | nificant Other | Und | obs ervable | | |
| | lde | ntical Assets | Obs | ervable Inputs | | Inputs | Į | Balance at |
| As s ets | | (Level I) | | (Level 2) | | Level 3) | Ju | ne 30, 2018 |
| U.S. government securities | \$ | 1,498,544 | \$ | Y#: | \$ | 2 | \$ | 1,498,544 |
| Mutual funds: | | | | | | | | |
| Equity | | 12,950,907 | | 8€: | | * | | 12,950,907 |
| Fixed income | | 3,214,381 | | (a=) | | * | | 3,214,381 |
| Foreign bond is sues | | 28 | | 210,497 | | 2 | | 210,497 |
| Corporate bond is sues | | ((= 5 | | 1,156,248 | | ¥ | | 1,156,248 |
| Beneficial interest in trusts | _ | (#) | | 199 | | 913,594 | | 913,594 |
| Total assets | \$ | 17,663,832 | \$ | 1,366,745 | \$ | 913,594 | \$ | 19,944,171 |

Note 15 - Component Unit Disclosure (Continued)

Assets Measured at Fair Value on a Recurring Basis at June 30, 2017

| | Qu | oted Prices in | | | 9 | Significant | | |
|--|------|---------------------|------|----------------|-----------|----------------|---------------|------------|
| | Acti | ve Markets for | Sign | ificant Other | Ur | nobservable | | |
| | Ide | entical Assets | Obse | ervable Inputs | | Inputs | | Balance at |
| Assets | | (Level 1) (Level 2) | | (Level 2) | (Level 3) | | June 30, 2017 | |
| U.S. government securities Mutual funds: | \$ | 1,794,111 | \$ | 3 | \$ | 6.5. | \$ | 1,794,111 |
| Equity | | 12,462,337 | | - | | . € | | 12,462,337 |
| Fixed income | | 2,960,123 | | | | ;(₩; | | 2,960,123 |
| Foreign bond issues | | £ | | 171,720 | | 14 | | 171,720 |
| Corporate bond issues | | | | 935,619 | | 35 | | 935,619 |
| Beneficial interest in trusts | - | - | | | | 1,025,037 | | 1,025,037 |
| Total assets | \$ | 17,216,571 | \$ | 1,107,339 | \$ | 1,025,037 | \$ | 19,348,947 |

Fixed Assets

On June 14, 2018, the Foundation sold property located at 321-327 Third Street for \$200,000 and recorded a loss on the sale of these assets in the amount of \$1,591,611.

Property and equipment consist of the following:

| | _ | 2018 | 2017 |
|------------------------------|----|------------|---------------------|
| Land | \$ | 2,011,200 | \$ 2,248,769 |
| Equipment and furniture | | 23,583 | 13,938 |
| Buildings | | 8,843,646 | 9,717,077 |
| Construction in progress | | 10,500 | X e. |
| Total property and equipment | | 10,888,929 | 11,979,784 |
| Accumulated depreciation | | 878,311 | 775,212 |
| Net property and equipment | \$ | 10,010,618 | \$ 11,204,572 |

Debt

The Foundation entered into a \$4,500,000 note with an interest rate of 5.0 percent payable to Hatcher Real Estate, LLC for the purchase of the Fourth Street Properties. The note is secured by the land and buildings. This note is payable in monthly installments of \$29,698. The payments are based on a 20-year amortization schedule and include a balloon payment due at maturity on February 25, 2019 for the remaining balance. The Foundation

Notes to Financial Statements June 30, 2018 and 2017

Note 15 - Component Unit Disclosure (Continued)

will have an option to extend the maturity date for a two-year period; however, payments will continue during that time. At June 30, 2018 and 2017, the outstanding principal balance of the note was \$3,865,792 and \$4,024,546, respectively.

On August 17, 2017, the foundation entered into a \$400,000 note with an interest rate of 5 percent payable to Burg DMI, LLC to purchase property at 221 Chillicothe Street. The note is secured by the land and building. This note requires monthly interest only payments for forty-eight months with the total principal due not later than August 17, 2021. At June 30, 2018 the outstanding principal balance on the note was \$400,000.

Related Party Transactions

During the years ended June 30, 2018 and 2017, the Foundation made distributions of \$1,053,123 and \$1,341,063, respectively, to or on behalf of the University for both restricted and unrestricted purposes. The Foundation leases building space to Shawnee State University for the use of educational facilities. The outstanding lease due under this arrangement was \$24,175 and \$26,345 as of June 30, 2018 and 2017, respectively. Complete financial statements for the Foundation can be obtained from the Shawnee State University Development Foundation, Inc. at 940 Second Street, Portsmouth, Ohio 45662.

Required Supplementary Information

Schedule of University's Proportionate Share of the Net Pension Liability and Schedule of University Pension Contributions

| STRS Schedule of the University's Proportionate Share of the Net Pension_ Liability | | | | |
|---|---------------|---------------|---------------|---------------|
| and the second | 2018 | 2017 | 2016 | 2015 |
| University's proportion of the collective net pension liability: | | | | |
| As a percentage | 0.1057% | 0.11182% | 0_10962% | 0 11347% |
| Amount | \$25,109,186 | \$ 37,430,954 | \$ 30,295,455 | \$ 27,600,967 |
| University's covered employee payroll | \$11,360,000 | \$ 13,596,142 | \$ 11,436,893 | \$ 10,440,100 |
| University's proportionate share of the collective pension liability, as a percentage of the University's covered employee payroll | 221 03% | 275 31% | 264 89% | 264 37% |
| Plan fiduciary net position as a percentage of the total pension liability | 77 30% | 66 78% | 72.10% | 74.71% |
| OPERS Schedule of the University's Proportionale Share of the Net Pension Liability | <u>2018</u> | 2017 | 2016 | <u>2015</u> |
| University's proportion of the collective net pension liability: | 1 0 m 10 | | | |
| As a percentage | 0.07287% | 0 07976% | 0 08469% | 0 08633% |
| Amount | \$ 11,380,348 | \$ 18,089,973 | \$ 14,649,733 | \$ 10,394,787 |
| University's covered employee payroll | \$ 10,333,800 | \$ 9,138,607 | \$ 10,894,207 | \$ 10,899,653 |
| University's proportionate share of the collective pension liability, as a percentage of the University's covered employee payroll | 110 13% | 197 95% | 134 47% | 95 37% |
| Plan fiduciary net position as a percentage of the total pension liability | 84.85% | 77 39% | 81 19% | 86.53% |
| STRS Schedule of University Pension Contributions | 2018 | 2017 | <u>2016</u> | 2015 |
| Statutorily required contribution | \$ 1,590,400 | \$ 1,574,598 | \$ 1,655,224 | \$ 1,623,157 |
| Contributions in relation to the actuarially determined contractually required contribution | \$ 1,590,400 | \$ 1,574,598 | \$ 1,655,224 | \$ 1,623,157 |
| Contribution deficiency (excess) | 5 - | \$ | \$ | \$ - |
| Covered employee payroll | 5 11,360,000 | \$ 11,247,129 | \$ 11,823,029 | \$ 11,593,979 |
| Contributions as a percentage of covered employee payroll | 14.00% | 14.00% | 14.00% | 14.00% |
| OPERS Schedule of University Pension Contributions | 2018 | 2017 | 2016 | 2015 |
| Statutorily required contribution | \$ 1,446,721 | \$ 1,279,405 | \$ 1,495,704 | \$ 1,534,786 |
| Contributions in relation to the actuarially determined contractually required | \$ 1,446,721 | \$ 1,279,405 | \$ 1,495,704 | \$ 1,534,786 |
| contribution | | | 4 | |
| Contribution deficiency (excess) | \$ - | \$ | \$ - | \$ - |
| Covered employee payroli | \$ 10,333,800 | \$ 9,138,607 | \$ 10,683,600 | \$ 10,962,757 |
| Contributions as a percentage of covered employee payroll | 14.00% | 14.00% | 14.00% | 14 00% |

Changes of benefit terms

There were no changes in benefit terms affecting the STRS and OPERS plans.

Changes of assumptions

STRS: During the plan year ended June 30, 2017, there were changes to several assumptions for STRS. The cost-of-living adjustment dropped from 2.00 percent to 0.00 percent. The wage inflation dropped from 2.75 percent to 2.50 percent. The investment rate of return decreased from 7.75 percent to 7.45 percent. The mortality tables used changed from RP-2000 to RP-2014.

OPERS: During the plan year ended December 31, 2016, there were changes to several assumptions for OPERS. The wage inflation dropped from 3.75 percent to 3.25 percent. The projected salary increase range changed from 4.25-10.05 percent to 3.25-10.75 percent. The mortality tables used changed from RP-2000 to RP-2014.

Schedule of University's Proportionate Share of the Other Post-Employment Benefits (OPEB) Liability and Schedule of University OPEB Contributions

STRS Schedule of the University's Proportionate Share of the Net OPEB Liability

<u>2018</u>

| University's proportion of the collective net OPEB liability: | |
|---|------------------|
| As a percentage | 0.10570% |
| Amount | \$ 4,124,011 |
| University's covered employee payroll | \$ 11,360,000 |
| University's proportionate share of the collective OPEB liability, as a percentage of the University's covered employee payroll | 36.30% |
| Plan fiduciary net position as a percentage of the total OPEB liability | 47.11% |

OPERS Schedule of the University's Proportionate Share of the Net OPEB Liability

2018

| University's proportion of the collective net OPEB liability: | |
|---|------------------|
| As a percentage | 0.07287% |
| Amount | \$ 7,650,350 |
| University's covered employee payroll | \$ 10,333,800 |
| University's proportionate share of the collective OPEB liability, as a percentage of the University's covered employee payroll | 74.03% |
| Plan fiduciary net position as a percentage of the total OPEB liability | 54.14% |

STRS Schedule of University Contributions

2018

| Statutorily required contribution | \$ + |
|---|------------------|
| Contributions in relation to the actuarially determined contractually required contribution | \$ |
| Contribution deficiency (excess) | \$ |
| Covered employee payroll | \$ 11,360,000 |
| Contributions as a percentage of covered employee payroll | 0.00% |

OPERS Schedule of University Contributions

2018

| Statutorily required contribution | \$ 64,689 |
|---|------------------|
| Contributions in relation to the actuarially determined contractually required contribution | \$ 64,689 |
| Contribution deficiency (excess) | \$ - 54 |
| Covered employee payroll | \$ 10,333,800 |
| Contributions as a percentage of covered employee payroll | 0.63% |

Notes to Required Supplementary Information Year Ended June 30, 2018

Changes of benefit terms. There were no changes in benefit terms affecting the STRS and OPERS plans for the plan years ended June 30, 2017 and December 31, 2017, respectively.

Changes of assumptions. There were no changes in assumptions affecting the STRS and OPERS plans for the plan years ended June 30, 2017 and December 31, 2017, respectively.

Supplementary Information



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Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Independent Auditor's Report

To Management and the Board of Trustees Shawnee State University

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Shawnee State University (the "University"), a component unit of the State of Ohio, and its discretely presented component unit as of and for the year ended June 30, 2018 and the related notes to the financial statements, which collectively comprise the University's basic financial statements, and have issued our report thereon dated November 19, 2018.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the University's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the University's internal control. Accordingly, we do not express an opinion on the effectiveness of the University's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the University's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings and questioned costs as Finding 2018-001, that we consider to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the University's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We also noted certain matters that we have reported to management of the University in a separate letter dated November 19, 2018.



To Management and the Board of Trustees Shawnee State University

The University's Response to the Finding

The University's response to the finding identified in our audit is described in the accompanying schedule of findings and questioned costs. The University's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the University's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the University's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Plante & Moran, PLLC

November 19, 2018



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Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance

Independent Auditor's Report

To the Board of Trustees Shawnee State University

Report on Compliance for Each Major Federal Program

We have audited Shawnee State University's (the "University") compliance with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Compliance Supplement that could have a direct and material effect on each of the University's major federal programs for the year ended June 30, 2018. The University's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the University's major federal programs based on our audit of the types of compliance requirements referred to above.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (the "Uniform Guidance"). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the University's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the University's compliance.

Opinion on Each Major Federal Program

In our opinion, the University complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal programs for the year ended June 30, 2018.

Other Matters

The results of our auditing procedures disclosed instances of noncompliance that are required to be reported in accordance with the OMB Uniform Guidance, which are described in the accompanying schedule of findings and questioned costs as Findings 2018-002 and 2018-003. Our opinion on each major federal program is not modified with respect to these matters.

The University's responses to the noncompliance findings identified in our audit are described in the accompanying schedule of findings and questioned costs and/or corrective action plan. The University's responses were not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on them.



To the Board of Trustees Shawnee State University

Report on Internal Control Over Compliance

Management of the University is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the University's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the University's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we identified certain deficiencies in internal control over compliance, as described in the accompanying schedule of findings and questioned costs as Findings 2018-002 and 2018-003, that we consider to be significant deficiencies.

The University's responses to the internal control over compliance findings identified in our audit are described in the accompanying schedule of findings and questioned costs and corrective action plan. The University's responses were not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on them.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Plante | Moran, PLLC

November 19, 2018

Schedule of Expenditures of Federal Awards

Year Ended June 30, 2018

| Federal Grantor/Pass-through Grantor/Program Title | CFDA Number | Federal/Pass- through Grant Number | Total Amount Provided to Subrecipients | Expenditures |
|---|--------------------|--|--|---------------|
| U. S. Department of Education: | | | | |
| Direct from Federal Agency - Student Financial | | | | |
| Assistance Cluster: | | | | |
| Federal Supplemental Educational Opportunity | | | | |
| Grants (SEOG) | 84.007 | N/A | \$ - | \$ 100,200 |
| Federal College Work Study | 84.033 | N/A | | 101,916 |
| Federal Pell Grant Program | 84.063 | N/A | (=) | 7,332,891 |
| Federal Direct Loan Program | 84.268 | N/A | | 18,384,827 |
| Teacher Education Assistance for College and | | | | , , |
| Higher Education (TEACH) | 84.379 | N/A | | 78,282 |
| g (, | 04.070 | 1071 | 787 | 70,202 |
| Total Student Financial Assistance Cluster | | | | 25,998,116 |
| TRIO Cluster: | | | | |
| Upward Bound | 84.047A | N/A | - | 133,649 |
| Upward Bound Math Science | 84.047M | N/A | - | 259,606 |
| Educational Opportunity Centers | 84.066A | N/A | :■: | 393,046 |
| | | | | |
| Total TRIO Cluster | | | | 786,301 |
| Direct from Federal Agency - Higher Education | | | | |
| Institutional Aid | 84.031A | N/A | :2: | 352,185 |
| | | | | |
| Pass through the Ohio Department of Education - | | | | |
| Special Education Cluster (IDEA) - | | | | |
| TVI Collaborative | 84.027 | N/A | € | 564,431 |
| Pass through the Ohio Department of Education: | | | | |
| Twenty-First Century Community Learning | | | | |
| Centers | 84.287 | 063321-T1S1 | - | 197,508 |
| Special Education Program | 84.323A | N/A | 2 | 14,101 |
| ITQ Summer Institute | 84.367 | N/A | | 49,087 |
| | | | | |
| Total Pass-through Programs | | | | 260,696 |
| U. S. Department of Agriculture - Pass through Ohio | | | | |
| Department of Education - Child and Adult Care Food | | 16-CU, 21-CU, | | |
| Program | 10.558 | 21-FU | · | 11,373 |
| _ | | | | , , , , |
| National Historic Publications and Grants | | | | |
| Historic Newspapers | 89.003 | N/A | • | 4,000 |
| Corporation for National and Community Service | | | | |
| Ohio CDC AmeriCorps VISTA | 94.006 | N/A | 242 | 1,126 |
| Sillo Obo / Micholipa Vio IA | 37 .000 | 14/7 | | 1,120 |
| Total fodoral averagity was | | | • | ¢ 27.070.222 |
| Total federal expenditures | | | <u> </u> | \$ 27,978,228 |

Notes to Schedule of Expenditures of Federal Awards

Year Ended June 30, 2018

Note 1 - Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal grant activity of Shawnee State University (the "University") under programs of the federal government for the year ended June 30, 2018. The information in the Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (the "Uniform Guidance"). Because the Schedule presents only a selected portion of the operations of the University, it is not intended to and does not present the financial position, changes in net position, or cash flows of the University.

Note 2 - Summary of Significant Accounting Policies

Expenditures reported in the Schedule are reported on the same basis of accounting as the basic financial statements. Such expenditures are recognized following, as applicable, either the cost principles in OMB Circular A-21, Cost Principles for Educational Institutions, or the cost principles contained in Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. Pass-through entity identifying numbers are presented where available.

The University has elected not to use the 10 percent de minimis indirect cost rate to recover indirect costs, as allowed under the Uniform Guidance.

Note 3 - Federal Work-study and Federal SEOG Waiver

For the year ended June 30, 2018, the University received a waiver from the Department of Education for the Institutional Share Requirement under the Federal Work-study and Federal Supplemental Educational Opportunity Grant programs.

Note 4 - Federal Direct Loan Program

The University participates in the William D. Ford Direct Loan Program. The University originates the loans, which are then funded through the U.S. Department of Education.

Schedule of Findings and Questioned Costs

Year Ended June 30, 2018

Section I - Summary of Auditor's Results

| Financial Statements | | |
|--|-----------------|--------------------------|
| Type of auditor's report issued: | Unmodified | |
| Internal control over financial reporting: | | |
| Material weakness(es) identified? | Yes _ | X No |
| Significant deficiency(ies) identified that are not considered to be material weaknesses? | XYes | None reported |
| Noncompliance material to financial statements noted? | Yes | X None reported |
| Federal Awards | | |
| Internal control over major programs: | | |
| Material weakness(es) identified? | Yes | X No |
| Significant deficiency(ies) identified that are not considered to be material weaknesses? | XYes | None reported |
| Any audit findings disclosed that are required to be reported in accordance with Section 2 CFR 200.516(a)? | XYes | No |
| Identification of major programs: | | |
| CFDA Number Name of Federal Pro | gram or Cluster | Opinion |
| 84.007, 84.033, 84.063, 84.268, 84.379 Student Financial Assistance C 84.047A, 84.047M, 84.066A TRIO Cluster | Cluster | Unmodified Unmodified |
| Dollar threshold used to distinguish between type A and type B programs: | \$750,000 | |
| Auditee qualified as low-risk auditee? | XYes | No |

Schedule of Findings and Questioned Costs (Continued)

Year Ended June 30, 2018

Section II - Financial Statement Audit Findings

accounts and the general ledger.

| Reference Number | Finding |
|---------------------|--|
| 2018-001 | Finding Type - Significant deficiency |
| | Criteria - Controls should be in place to ensure that bank reconciliations are completed and reviewed on a timely basis and cash is properly reconciled to the general ledger. |
| | Condition - The University did not properly complete bank reconciliations throughout the year, and cash accounts were not fully reconciled to the general ledger until the end of the year. |
| | Context - The issue relates to the University's cash accounts and reconciliations completed throughout fiscal year 2018. |
| | Cause - The University implemented a new general ledger system during the year, which caused issues with the automatic bank reconciliation process. The general ledger system's automatic bank reconciliation function did not properly reconcile information between the bank |

Effect - As a result of the bank reconciliation deficiency, there is a risk that errors in cash would not be detected and corrected in a timely manner. There is also a risk that misappropriated cash would not be detected and corrected in a timely manner.

Recommendation - We recommend that the University implement internal controls around the bank reconciliation process in order to ensure that it is able to be properly completed and reviewed in a timely manner throughout the year.

Views of Responsible Officials and Planned Corrective Actions - Due to several issues (i.e., staff reduction, department reorganization, extended absences, inadequate training) in the department during the implementation of the new ERP automated account reconciliation module, required customization/design was not possible until late in the fiscal year. Due to recent system modifications, software updates performed to the automated reconciliation module, and better knowledge of the system, the process is now more efficient and reconciliations will be completed and reviewed on a regular basis.

Schedule of Findings and Questioned Costs (Continued)

Year Ended June 30, 2018

Section III - Federal Program Audit Findings

been over-awarded.

| Reference Number | Finding |
|---------------------|---|
| 2018-002 | CFDA Number, Federal Agency, and Program Name - CFDA No. 84.268, Federal Direct Loan Program |
| | Federal Award Identification Number and Year - N/A |
| | Pass-through Entity - N/A |
| | Finding Type - Significant deficiency and material noncompliance with laws and regulations |
| | Repeat Finding - No |
| | Criteria - The aggregate unpaid principal amount of all Direct Subsidized Loans and Subsidized Federal Stafford Loans made to a student but excluding the amount of capitalized interest may not exceed \$23,000 in the case of any student who has not successfully completed a program of study at the undergraduate level (34 CFR 685.203(d)(1)). |
| | Condition - The University awarded financial aid to one student in excess of the undergraduate aggregate limit for Direct Subsidized Loans. |
| | Questioned Costs - Questioned costs for the student identified were \$5,000. |
| | Identification of How Questioned Costs Were Computed - The questioned costs were determined by totaling the direct subsidized loan aid awarded to the student in excess of the aggregate limit for subsidized loans. |
| | Context - Of the 25 students tested for eligibility, one student was awarded Direct Subsidized Loans in excess of the aggregate limit. |
| | Cause and Effect - During calculation of the student's award, the aggregate limit was not properly reviewed for Direct Subsidized Loans to ensure the maximum annual aid amount could be provided to the student. Furthermore, during a portion of the year, the University did not have a secondary review process in place for student award determinations that could have caught the error. |
| | Recommendation - The University should implement a policy to ensure that all Direct Loans are reviewed against aggregate limits and all award determinations are independently reviewed. |
| | Views of Responsible Officials and Corrective Action Plan - When processing student loans, the financial aid specialist checks each student's aggregate loan history in NSLDS. A |

second check is performed after the loan is processed. When the University receives a FAFSA, a comment code is listed if the student is near or exceeded their aggregate loan limits. Our student information system adds a contact for these students. We have created a report to identify these students and review their loan history and current awards to ensure they have not

Schedule of Findings and Questioned Costs (Continued)

Year Ended June 30, 2018

Section III - Federal Program Audit Findings (Continued)

completed by midmonth.

| Reference Number | Finding |
|---------------------|---|
| 2018-003 | CFDA Number, Federal Agency, and Program Name - CFDA No. 84.268, Federal Direct Loan Program |
| | Federal Award Identification Number and Year - N/A |
| | Pass-through Entity - N/A |
| | Finding Type - Significant deficiency and material noncompliance with laws and regulations |
| | Repeat Finding - No |
| | Criteria - In the program participation agreement, the school must promise to comply with the act and applicable regulations and must agree to, on a monthly basis, reconcile institutional records with Direct Loan funds received from the Secretary and Direct Loan disbursement records submitted to and accepted by the Secretary (34 CFR 685.300(b)(5)). |
| | Condition - The University did not complete a monthly School Account Statement Direct Loan reconciliation for October 2017. |
| | Questioned Costs - None |
| | Identification of How Questioned Costs Were Computed - N/A |
| | Context - Of three months selected for testing, a Direct Loan reconciliation was not performed for one month. |
| | Cause and Effect - The University did not have a control in place in order to ensure that a monthly reconciliation was performed, which led to the reconciliation not being performed for one month. |
| | Recommendation - The University should implement a process to ensure that a Direct Loan reconciliation is performed each month. |
| | Views of Responsible Officials and Planned Corrective Actions - Calendar reminders have been added to the assistant director of financial aid's Outlook calendar. One is to run a report |

from our student information system of all students who have received student loans. The second is to run the school accounts statement from common organization and disbursement. The director has also added calendar reminders to ensure the reconciliation has been

RESOLUTION F19-18

APPROVAL OF FY2018 EFFICIENCY REPORT

WHEREAS, Ohio higher education institutions are required to annually submit an efficiency report to the Ohio Department of Higher Education (ODHE); and

WHEREAS, in order to comply with the legislated due date, the University's FY2018 Efficiency Report (attached) was submitted to ODHE in draft form pending approval by the Board of Trustees; and

WHEREAS, the report reflects Shawnee State's continued commitment and efforts toward meeting or exceeding efficiency goals;

THEREFORE, BE IT RESOLVED the Board of Trustees of Shawnee State University approves the FY2018 Efficiency Report.





Affordability & Efficiency

John Carey, Chancellor

FY18 Efficiency Reporting Template

Introduction:

Ohio Revised Code section 3333.95 requires the Chancellor to maintain an Efficiency Advisory Committee, composed of members from each of Ohio's public colleges and universities. The purpose of this committee is to generate institutional efficiency reports for campuses, identify shared services opportunities, streamline administrative operations, and share best practices in efficiencies among institutions. Each report must be based on the recommendations of the Ohio Task Force on Affordability and Efficiency in Higher Education, as established by the Governor's executive order, and shall benchmark and document institutional progress toward implementing the recommendations of the Task Force as compared to the institution's prior fiscal year efficiency report. Additionally, House Bill 49, section 381.550 requires that the board of trustees of each public institution of higher education approve the institution's efficiency report submitted to the Chancellor. Given the due date of this report, you may submit your Board approval at a later date.

There are several additional reporting requirements this year. The FY18 reporting template now includes a section on efficiencies gained as a result of the Regional Compacts that are required under ORC Section 3345.59. In addition, Ohio Revised Code Section 3333.951(C) requires Ohio's public colleges and universities to report their efforts toward reducing textbook costs for students, and Ohio Revised Code Section 3333.951(D) requires Ohio's public colleges and universities to conduct a study to determine the current cost of textbooks for students enrolled in the institution.

As in previous years, the Efficiency Reporting Template is structured into sections:

- **Section I: Efficiencies** The first section captures practices likely to yield significant savings that can then be passed on to students. This includes Procurement, Administrative/Operational, Energy, and Regional Compacts.
- **Section II: Academic Practices** This section covers areas such as textbooks, time-to-degree incentives, and academic course and program reviews. While improvements to academic processes and policies may not convey immediate cost savings to the college/university, there will likely be cost savings and/or tangible benefits that improve the quality of education for students.
- Section III: Policy Reforms This section captures additional policy reforms recommended by the Task Force.
- **Section IV: Students Must Benefit** Section IV corresponds to Master Recommendation 1. This section asks you to provide cost savings and/or resource generation in actual dollars for each of the recommendations. Furthermore, colleges and universities must advise if the savings have been redeployed as a cost savings to students or if they offered a benefit to the quality of education for students.

• **Section V: Five-year goals** – Finally, Section V corresponds to Master Recommendation 2. This section is designed to allow each college/university to benchmark its respective five-year goals to its actual institutional cost savings or avoidance. Furthermore, in the spirit of continuous improvement, this section allows you to revise and/or update your five-year goals as needed.

Identifying Efficiencies Gained and Results from Implementing Recommendations

Many of Ohio's colleges and universities have implemented a majority of the Task Force recommendations to date. Furthermore, several of the recommendations were never intended to be exercises conducted annually; however, portions may be implemented over several years or revisited as needed. The purpose of this reporting template is twofold – 1) to capture the implementation status of these recommendations, and 2) to capture efficiencies gained due to the implementation of these recommendations. Efficiencies gained illustrate the results or benefits of implementing the recommendations. Therefore, even if you have previously implemented a recommendation but have not done so in FY18, please include in your response how the implementation has continued to impact your operations to date.

Examples of efficiencies include:

- Direct cost savings to students
- Direct cost savings to the college/university
- Cost avoidance to the college/university
- Tangible benefits to students (i.e. increased advising, student services, academic achievements)
- Revenue generated for the college/university
- Course and program completion rates
- Graduation rates
- Number of steps reduced in a process and/or handoffs
- Fraction of graduates with experiential learning as part of their degree program
- Opportunities and training for faculty
- Improved value and quality for students

These are examples only. Feel free to provide results you deem appropriate and tailor efficiencies to address each recommendation.

ODHE recognizes one size does not fit all, and each of the colleges/universities have responded and will respond differently to the recommendations. Therefore, the questions are intended to capture all potential statuses of implementation. When responding to the recommendations, first identify your respective college/university's implementation status, and then you need only to respond to the corresponding question(s) that address your implementation status. Finally, please note that this is only a template. Feel free to respond to the Task Force recommendations in any additional ways you believe necessary.

Please contact Sara Molski at 614-728-8335 with any questions. Please submit your reporting template by email to smolski@highered.ohio.gov by Friday.September 28, 2018.

Shawnee State University

Section I: Efficiency Practices

Procurement

Recommendation 3A | Campus contracts: Each college/university must require that its employees use existing contracts for purchasing goods and services, starting with the areas with the largest opportunities for savings.

Note: Once fully implemented, this exercise is not necessary to conduct annually.

Please identify your institution's implementation status.

Implemented recommendation in FY18

Please briefly explain your implementation status.

Purchase approval processes are in place that meet this requirement.

If you have not implemented this recommendation to date, please explain.

Recommendation 3B | Collaborative contracts: Ohio's colleges and universities must pursue new and/or strengthened joint purchasing agreements in the following categories:

- Copier/printer services
- Computer hardware
- Travel services
- Outbound shipping
- Scientific supplies and equipment
- · Office supplies and equipment

| Contract Type | Did the college/university participate in joint contracts in FY18? [yes, no, worked toward] | Monetary Impact |
|-------------------------|--|--|
| Copier/printer services | No | Equipment and service pricing was more favorable with current vendor; savings will also be realized through the reduction of desk top printers and by managing student printing. |

| Computer hardware | Yes | FY18 savings through IUC contract is \$70,000 |
|---|-----|--|
| Travel services | No | No Change from 2017 |
| Outbound shipping | No | No Change from 2017-insufficient volume |
| Scientific supplies & equipment | Yes | FY18 savings through IUC contract is \$10,600 |
| Office supplies & equipment | Yes | FY18 savings through IUC contract is \$43,000. |
| Otis | Yes | SSU had an existing contract with Otis. After the IUC-PG contract was awarded to Otis, SSU was able to negotiate an additional 7% off of the IUC-PG price. This resulted in a total of 10% reduction to the current contract (\$3,200 savings) |
| Enterprise Rental | Yes | FY18 savings through IUC contract is \$14,000 |
| Inter-University Council- Insurance Consortium | Yes | Estimated savings - \$191,638 |

Assets and Operations

Recommendation 4 | Assets and operations

4A Asset review: Each college/university must conduct an assessment of its noncore assets to determine their market value if sold, leased, or otherwise repurposed. Where opportunities exist, colleges and universities must consider coordinating these efforts with other colleges and universities to reap larger benefits of scale. Please complete the section that aligns with the implementation status of your college/university.

Note: Once all assets are fully reviewed, this exercise is not necessary to conduct annually.

Please identify your institution's implementation status.

Implemented recommendation in FY18

Please briefly explain your implementation status.

The assessment was conducted in 2016 and there are no substantial changes to the 2017 response.

If the college/university has not implemented this exercise to date, please explain.

4B Operations review: Each college/university must conduct an assessment of non-academic operations that might be run more efficiently by a regional cooperative, private operator, or other entity. These opportunities must then be evaluated to determine whether collaboration across colleges and universities would increase efficiencies, improve service, or otherwise add value. Please complete the section that aligns with the implementation status of your college/university.

Note: Once all operations are fully reviewed, this exercise is not necessary to conduct annually.

Please identify your institution's implementation status.

Progress made on implementing recommendation in FY18

Please briefly explain your implementation status.

Ongoing assessments resulted in changes to some non-academic operations, realizing some savings and/or more efficient use of university personnel include: 1) university housing summer cleaning; moving services for major moves that exceed 4 hours duration; adoption of a maintenance apprentice program for succession planning; adoption of Fellow program for succession planning in four key areas (budget, payroll, HR, accounting).

If the college/university has not implemented this exercise to date, please explain.

4C Affinity partnerships and sponsorships: Colleges and universities must, on determining assets and operations that are to be retained, evaluate opportunities for affinity relationships and sponsorships that can support students, faculty, and staff. Colleges and universities can use these types of partnerships to generate new resources by identifying "win-win" opportunities with private entities that are interested in connecting with students, faculty, staff, alumni, or other members of their communities. Please complete the section that aligns with the implementation status of your college/university.

Did the college/university initiate any new partnerships or sponsorships in FY18? If yes, please complete the below table for those new relationships.

| Existing Partnerships/Sponsorships | Description |
|------------------------------------|--|
| Portsmouth City Schools MOU | SSU partners with the Portsmouth City Schools (PCS) to utilize some of their |
| | athletic facilities and PCS to utilize SSU facilities. This agreement allows SSU to use |
| | their track & field complex, their gymnasium, and their baseball field. There is no |
| | charge to the University which results in an annual savings of \$20,000. This |
| | agreement also strengthens our relationship with the local community as PCS has |
| | realized significant savings by utilizing SSU facilities. Further, several local schools |
| | would not be able to offer a swim team without the use of our pool facility |

| City of Portsmouth Health Department | SSU Counseling &Health Services has a partnership with the City of Portsmouth Health Department. Within this partnership the City Health Department provides free 20 minute HIV testing to students each fall and spring semesters. This testing takes place on campus to increase convenience to students and is completely funded by the City Health Department. When compared to the cost of purchasing individual HIV Home Testing Kits this results in a savings of approximately \$8,000 per academic year. |
|--------------------------------------|--|
| King's Daughters Medical Center | SSU partners with King's Daughter's Medical Center to provide basic medical services to students. During fall of 2017 KDMC provided approximately 305 physicals to SSU students. Of these 285 were provided at no cost to students. The remaining 20 were provided at a cost that is significantly less than usual and customary when physicals are obtained through family physicians. Additionally, this service is provided on campus further reducing expenses to students incurred by travel/transportation to and from appointments. Traditionally physicals have been funded by the SSU athletic department. However, Without SSU covering the cost of athletic physicals student athletes would have incurred a cost of \$11,000. However, cost to student athletes were avoided completely. |
| Barnes & Noble | Barnes & Noble will pay Shawnee State University a percentage of gross sales at the Bookstore. SSU realizes an annual commission of approximately \$200,000 from this agreement. Barnes & Noble will also provide for a \$5,000 annual scholarship to SSUDF. |
| Lindsay Wilson College | The SSU Office of Counseling & Health Services has an ongoing MOU with Lindsey Wilson College School of Professional Counseling through which Master's level Counseling Interns are provided each year (2011 – 2018). This program increases the number of clinical service hours available to students with a minimal investment from SSU. This results in an estimated cost savings to SSU of \$17,000 in compensation plus benefits. |
| Grace College | The SSU Office of Counseling & Health Services is in the second year of MOU with Grace College through which Master's level Counseling Interns are provided. This program increases the number of clinical service hours available to students by approximately 1,000 hours and requires minimal investment by SSU. This results in an estimated cost savings to SSU of \$14,000 in compensation plus benefits annually. |
| Neal and Vicki Hatcher, Inc. | Public/private partnership for student housing with partner maintaining all operating cost and revenue sharing back to the university. The University receives a portion of the revenue in the form of management fees. SSU receives a 10% management fee on all private-owned housing receipts. This developer also provides an average of \$10,000 in annual housing scholarships to SSU students. |

| Sodexo pays Shawnee State University an annual fixed commission based upon number of meal plan participants. This agreement results in an annual commission of approximately \$140,000. |
|--|
| An MOU with 501(c)(3) Southern Ohio Performing Arts Association (SOPAA) generates revenue from shared sponsorships and savings through shared promotional and advertising costs with the university at the Vern Riffe Center for the Arts. Approximate annual gross revenue is \$229,000 |
| Our affinity partnership with Nationwide Insurance generates in excess of \$10,000 per year in royalty payments from the recognition of premiums paid by alumni, faculty, and staff policy holders. |
| This partnership was formed between Angstron Materials and our Plastics program whereby SSU provides contracted services to the company for a fee. This agreement generated \$7886 last year. |
| This partnership was formed between GeoTech and our Plastics program whereby SSU provides contracted services to the company for a fee. This agreement generated \$5486 last year. |
| |

Administrative Practices

Recommendation 5 | Administrative cost reforms

5A Cost diagnostic: Each college/university must produce a diagnostic to identify its cost drivers, along with priority areas that offer the best opportunities for efficiencies. This diagnostic must identify, over at least a 10-year period:

- Key drivers of costs and revenue by administrative function and academic program;
- Distribution of employee costs both among types of compensation and among units;
- Revenue sources connected to cost increases whether students are paying for these through tuition and fees, or whether they are externally funded;
- Span of control for managers across the college/university how many employees managers typically oversee, by the manager's function; and
- Priority steps that would reduce overhead while maintaining quality which recommendations would have the most benefit?

Note: Once a full cost diagnostic has been performed, this exercise is not necessary to conduct annually.

SSU completed its 10-year cost diagnostic in 2016

Please provide details on the result(s) of the assessment. What are the cost drivers, based on the categories above? Please discuss the college/university's priority areas that offer the best opportunities for the recommendation.

If the college/university has not performed this exercise to date, please explain why.

5B Productivity measure: While the measure should be consistent, each college/university should have latitude to develop its own standards for the proper level of productivity in its units. This will allow, for instance, for appropriate differences between productivity in high-volume environments vs. high-touch environments.

What steps has the institution taken to improve productivity in FY18? Please discuss any updates to the utilization of process/continuous improvement methodologies such as Lean Six Sigma.

Shawnee State's Productivity Measure score continues to remain among the top scores when compared to other institutions. Please see response to 5C for major productivity improvements.

5C Organizational structure: Each college/university should, as part or because of its cost diagnostic, review its organizational structure in line with best practices to identify opportunities to streamline and reduce costs. The college/university reviews should consider shared business services — among units or between college/university, when appropriate — for fiscal services, human resources, and information technology.

Note: Once fully implemented, this exercise is not necessary to conduct annually.

Did the college/university evaluate its organizational structure in FY18? If yes, please provide an overview of the process used and the key outcomes. If no change from FY17, please indicate.

The University has experienced operational efficiencies and department restructuring with the implementation of DocuSign, an electronic signature tool, and Oracle Cloud products for financials, human resources, payroll, procurement, and budgeting. The automated approval workflow and cloud based self-service functionality has generated close to \$1ML in productivity savings (through staff reductions and/or staff redirection to other needs) for year one.

Shawnee State has also developed a plan to reduce FY2019 expenses by 6ML (approximately 2ML in non-compensation and 4ML in compensation expenditures). This plan involves major reorganization of operational units, elimination or modification of vacant positions, major health plan revisions, university closure during spring break, reductions in force in all groups, voluntary retirement incentive plan, focused academic program reviews identifying program eliminations and addition of new programs, and reductions in contractual supplemental assignments. Leadership has engaged the campus community to identify other cost reduction strategies that will allow the University to achieve its goal, while protecting student programs and services.

If the college/university previously implemented this recommendation and saw efficiencies gained in FY18, please identify and include cumulative savings.

5D Healthcare costs: A statewide working group should identify opportunities to collaborate on health-care costs.

What initiatives or plan changes did the college/university implement in FY18 to manage or reduce healthcare costs?

Shawnee State has continued to work extensively with its benefits consultants during FY2018 to identify and refine strategies to help contain health care costs and improve the overall health of its population. The University's health and wellness strategic plan focused on the following initiatives:

- participation in a group purchasing consortium with colleges within the southwest Ohio market
- Delivery of an on-site health clinic to implement wellness initiatives
- Implementation of stronger and targeted disease management education and outreach efforts
- Adoption of tiered networks to steer members to lower cost health care providers
- Realignment of plan design and contribution strategy (projected savings of \$400K for FY2019).

Has the college/university achieved any expected annual cost savings through healthcare efficiencies in FY18? Please explain how cost savings were estimated.

5E Data centers: The college/university must develop a plan to move its primary or disaster recovery data centers to the State of Ohio Computer Center (SOCC).

Please identify your institution's implementation status:

Progress made on implementing recommendation in FY18

SSU has its current DR co-location at Wright State University via an active Service Level Agreement with OARnet. Additionally, SSU has moved much of its mission critical systems including its ERP (Financials and HCM) and student recruiting to the Oracle Cloud services, and its learning management system (LMS) to the Blackboard cloud. Both vendors provide industry standard best practices for security, backup and redundancy.

If the college/university previously moved its data center to the SOCC, please identify efficiencies gained, including monetary savings or enhanced security.

If the college/university has not implemented this recommendation to date, how is it addressing systems security and redundancy issues?

5F Space utilization: Each college/university must study the utilization of its campus and employ a system that encourages optimization of physical spaces. Please complete the section that aligns with the implementation status of your college/university.

Note: This exercise is not necessary to conduct annually.

Please identify your institution's implementation status.

No change from prior year's report

Please briefly explain your implementation status.

If the college/university implemented this recommendation in FY18, please provide an overview of the process used and the key outcomes, including efficiencies gained.

If the college/university previously implemented this recommendation and saw efficiencies gained in FY18, please identify and include cumulative savings.

If the college/university has not performed this exercise to date, please explain why.

Energy

Energy Efficiencies seek to refine sustainable methods utilized by the college/university to procure and use energy (resulting in more efficient use of energy), including but not limited to lighting systems, heating & cooling systems, electricity, natural gas, and utility monitoring.

| FY18 Projects/Initiatives | Efficiencies Gained, including Monetary Impact |
|---------------------------|---|
| Enernoc | SSU has entered into an agreement with EnerNoc to reduce electric load in the event of a brown out and other critical event defined by our utility supplier. This process includes an annual test of the load curtailment that nets SSU approximately \$30,000 that involves a reduction of the load. If called upon to participate in an actual event, SSU could realize additional savings. SSU also uses EnerNoc to conduct reverse auctions for gas and electric pricing. |
| АЕР | SSU actively participates in the AEP Gridsmart program. This program has resulted in approximately \$4,800 in savings on electrical projects this year. |
| Consumption Reduction | In an effort to continue reducing consumption, occupancy sensors are installed to control HVAC and lighting in all building renovations. These efforts are the continuation of the estimated \$600,000 in energy cost savings that have been realized in the past. |

Have you gained efficiencies in FY18 from previously implemented projects/strategies? If yes, please discuss cumulative efficiencies gained.

Regional Compacts

Ohio Revised Code Section 3345.59 requires regional compacts of Ohio's public colleges and universities, with an executed agreement in place by June 30, 2018 for colleges and universities to collaborate more fully on shared operations and programs. Per O.R.C. §3345.59 {E} colleges and universities shall report within their annual efficiency reports the efficiencies gained as a result of the compact.

ODHE recognizes the regional compacts were due to be in place by June 30, 2018; therefore, please discuss your <u>projected</u> efficiencies gained as a result of each of the categories within the compact.

| Category | Description | Monetary Impact |
|--|---|--------------------|
| Reducing duplication of academic programming | SSU has eliminated 16 academic programs in the past two years. Four of those programs were duplicative with programs offered by our nearest regional partner institution, Ohio University. | \$242,000 annually |
| Implementing strategies to address workforce education needs of the region | Shawnee State University will be a leader in regional entrepreneurism when our new Kricker Innovation Hub opens at 221 Chillicothe Street in downtown Portsmouth in late September 2018. The facility will promote entrepreneurship, innovation, and creativity in the region. Expansion of online programs. SSU will launch four online programs in spring 2019. Will develop 15 – 20 programs in the next 5 years. Renovation of Health Professions facilities. The University has completed a multi-million dollar renovation of three buildings providing new, updated facilities for Occupational Therapy, Nursing, Physical Therapy, Business, Plastics Engineering Technology, and Advanced Manufacturing. Offering Occupational Therapy Assistant (OTA) program at Southern State Community College (proposed). The OTA program is one of the few in this region. The satellite site will open up opportunities for students interested in OTA who live north and west of SSU's campus and would have difficulty making the commute. | |

SSU is finalizing a survey with Institutional Research to survey regional businesses for their workforce needs as well as preferred schedules and platforms. Partnerships with Hondros and Ed2Go will provide online options for career fields not currently being served by SSU in areas such as pre-real estate licensing and insurance. Free workshops are being provided through the Kricker Innovation Hub with our partners such as the LIGHTS Regional Innovation Network, and Workforce & Business Development Program (Pike Community Action of Pike County), and the Ohio State University Endeavor Center. By extending and broadening collaborations of the Sharing resources to align educational pathways and to increase access within Southeast Regional Compact, the institution's will strive to the region develop strategies to: • Increase the efficiency of academic, financial, and administrative operations to manage cost and support greater access and opportunities for students in the region, and greater collaboration between institutions • Strengthen and expand educational pathways to help increase the number of students from a variety of educational backgrounds in the region earning a postsecondary credential in a timely way, including clear transfer pathways, one-year pathways, 3+1 options, and alternative mathematics pathways, while eliminating unnecessary duplication of academic programming; • Support the workforce education needs of the region and students by enhancing career counseling and experiential learning opportunities, and by working with community partners as appropriate to the region and student population • Share information and explore collaborations on curricular innovations, such as competency-based, competency-principled, and team-based learning, as well as open educational resources and online delivery of courses • Share information and explore collaborations on innovation in research and development

| | • Include collaboration with regional campuses in the above areas, especially between those institutions that are colocated | |
|--|---|--|
| Reducing operational and administrative costs to provide more learning opportunities and collaboration in the region | SSU is in the process of a major downsizing and restructuring effort designed to reduce operational and administrative costs. Initial cost savings will be realized in FY19. | |
| Enhancing career counseling and experiential learning opportunities for students | Co-locating Career Services and Academic Advising. SSU works with regional employers to identify career and internship opportunities as well as apprenticeship needs. One recent success story is Cincinnati Milacron who hired two Shawnee State graduates for their new apprenticeship program, and plan to recruit more for another round of the program which begins in January 2019. | |
| | SSU recently became a member of the Ohio Technet which works with employers in the state to better align higher education and training with industry needs for Advanced Manufacturing in Ohio. Ohio TechNet works to better identify the most pressing needs of businesses and accelerate training programs to fill the skills gap. SSU is in support of this group's collaborative application for the federal Scaling Apprenticeship Through Sector-Based Strategies program. | |
| | SSU works with state organizations to recruit SSU students and regional employers into their internship programs. Examples include the Ohio Development Services Agency's Diversity and Inclusion Technology Internship as well as the Ohio Export Internship Program. | |
| | SSU makes a career platform available for employers to post internship, co-op, and apprenticeship opportunities. In addition, Career Services hosts career fairs which also provide opportunities for employers to interview students for career and internship opportunities. A new platform | |

| | (Handshake) will be implemented by January 2019 to improve this process. | |
|---|--|--|
| Expanding alternative education delivery models such as competency-based and project-based learning | SSU will pilot a Computer Engineering CBE Course in 2019. | |
| Implementing strategies to increase collaboration and pathways with information technology centers, adult basic and literacy education programs and school districts in your region | SSU is working with the Scioto County Career Technical Center to streamline the transition of their Licensed Practical Nurses graduates into our Associate Degree of Nursing program. When this effort is complete, the LPN transfers will no longer be required to retake Anatomy and Physiology coursework. This helps to make more students available for local hospital employment needs. SSU worked with the Scioto County CTC to develop the Woodworking Workforce Training Partnership, a collaborative diverse group that worked together to provide strategic education pathways to support the wood product industry. This resulted in a stackable industrial management curriculum from a secondary certificate to a bachelor's degree. SSU is currently participating on the Ohio Cyber Collaboration Committee to help fill the gap between the ~7,000 available Information Technology positions in the state of Ohio and the skills/students that are needed to fill these jobs. This will include potentially hosting a cyber range that could be used by K-12 and CTC students as well as regional employers. SSU also developed a cybersecurity minor to respond to regional industrial needs and is working on additional concentrations, and the university plans to host a Capture the Flag exercise, a competition between security professionals and students learning about cybersecurity. | |

| | SSU is working with local school districts to promote entrepreneurship by hosting and helping to coordinate the Glockner Dare to Dream high school regional pitch competition. The university is also working with Portsmouth Jr. High to implement the Ice House entrepreneurial mindset program. Moved adult basic education program to University Student Success Center | |
|--|--|--|
| Enhancing the sharing of resources between institutions to improve and expand the capacity and capability for research and development | As active members of the Southeast Regional Compact, we commit to the following: • Continue to host at least one regional summit each year to bring together members of the Southeast Compact to address the issues and goals above. The Transfer Summit organized and hosted at Washington State Community College in March 2018 is an exemplary model for these regional summits. • Identify gaps and opportunities for new collaborations, and form cross-institutional task forces with clear outcomes, institutional leads, and timelines to address gaps and opportunities as they arise. • Include partners from K-12 education, the community, government entities, corporate entities and industry, and others as appropriate to address the issues and goals articulated above. • Share best practices across institutions related to the issues and goals articulated above. • Continue to establish collaborations beyond the members of the Southeast Compact to better serve the students of the entire state of Ohio as well as those students from outside the state who choose to continue their education in Ohio. • Provide subsequent reports of the efficiencies and educational gains achieved as result of these compacts in each institution's annual efficiency report to the Chancellor of Higher Education, as required by the Ohio Revised Code (Section 3345.59). | |

| Identifying and implementing the best use of university regional campuses | N/A | |
|---|-----|--|
| | | |
| | | |

Section II: Academic Practices

Recommendation 6 | Textbook Affordability

6A Negotiate cost: Professional negotiators must be assigned to help faculty obtain the best deals for students on textbooks and instructional materials, starting with high-volume, high-cost courses. Faculty must consider both cost and quality in the selection of course materials.

Please identify your institution's implementation status:

Progress made on implementing recommendation in FY18

Please briefly explain your implementation status.

The University receives assistance from its Barnes and Noble (B&N) representative to help faculty obtain the best deals for students on textbooks and instructional materials. For Fall of 2018, the University launched a trial of the Inclusive Access model in 14 classes. Approximately 658 students participated in this trial which resulted in a savings of approximately \$72,865 in textbooks. In addition, these students had access to the course materials on the first day of class. The B&N contract ends in spring 2019 and the University is now reviewing the potential move to a virtual bookstore.

The University established a Textbook Affordability Committee composed of faculty and staff to determine future initiatives to improve textbook affordability. Currently, the University offers textbook rentals, multiple formats, open-source materials, bundling, custom textbooks, common textbooks for large, multi-section courses, and library reserve to reduce costs to students. The Textbook Affordability Committee conducted a survey of faculty members to gauge interest in the issue of textbook affordability. The survey also gathered data on the many strategies faculty currently use to reduce textbook costs. The examples below highlight the courses where savings were realized by Shawnee State University students:

- o NTSC Scientific Reasoning and Methodology Course readings, print and electronic, 300 students
- o Introduction to STEM Programming Instructor written open text, 60 students
- o Mathematics 1200 College Algebra Open Text, 120 students
- o Mathematics 1250, 2110, 2120 Open Text, 180 students
- o Philosophy and Ethics courses Course readings, 180 students
- o American History to 1965 Open Text, 100 students
- o BSHS 4100 Open Text, 100 students
- o English 096 Open Text; 150+ students

- o Understanding Cultural Diversity Course readings, 100 students
- o Microbiology, Immunology, and Diagnostic Microbiology Department produced lab manual, 175 students

In addition to the initiatives described above, the following are other textbook affordability activities on campus:

- The library offers a service where many textbooks and readings are available for students to check out for a 2-hour periods. The Course Reserve textbooks circulated 4,228 times last year.
- The library and the Student Government Association partnered at the end of Spring semester to launch a "Students Helping Students" campaign. The campaign encouraged students to donate used textbooks to the library for course reserves. The project resulted in the donation of 47 textbooks including one expensive accounting book.
- Faculty and librarians attended OhioLINK Affordable Learning workshops. The Textbook Affordability Committee is presenting a textbook affordability workshop this fall in cooperation with the campus Teaching Learning Center. The statewide price OhioLINK negotiated with publishers helped students save money as the bookstore readily worked with the negotiated. In some cases, they offered textbooks from these publishers at a lower price.

If you have not implemented this recommendation to date, please explain.

6B Standardize materials: Colleges and universities must encourage departments to choose common materials, including digital elements, for courses that serve a large enrollment of students. Please complete the section that aligns with the implementation status of your college/university.

Please identify your institution's implementation status:

Progress made on implementing recommendation in FY18

Please briefly explain your implementation status.

Over 90% of Shawnee State's large enrollment, multi-section courses use a common textbook and/or open-source digital resources. Many textbook titles are available on reserve in the library.

If you have not implemented this recommendation to date, please explain.

6C Develop digital capabilities: Colleges and universities must be part of a consortium to develop digital tools and materials, including open educational resources, that provide students with high-quality, low-cost materials. Please complete the section that aligns with the implementation status of your college/university.

Please identify your institution's implementation status:

Progress made on implementing recommendation in FY18

Please briefly explain your implementation status.

The University continues to participate in state-wide discussions on textbook affordability, implementing best practices, and when available, opportunities to join consortia. Most recently, the University began pursuing the transition in AY19 to a virtual bookstore and is reviewing participation in state-wide initiatives (e.g. Unizin) and those efforts spearheaded by OhioLink.

If you have not implemented this recommendation to date, please explain.

Reducing Textbook Costs for Students

Ohio Revised Code Section 3333.951(C) requires Ohio's public colleges and universities to report their efforts toward reducing textbook costs for students. Please discuss all initiatives implemented, including those related to 6A, 6B, and 6C above, that ensure students have access to affordable textbooks.

| Initiative | Explanation of Initiative | Cost Savings to Students |
|---|---|--------------------------|
| Textbook Affordability Committee | In 2017-2018 Shawnee State University formed a Textbook Affordability Committee. The committee was charged, by the Provost, with exploring best practices for helping students save money on textbooks. The committee included the campus bookstore manager, faculty, and the Dean of the Library. | |
| Inclusive Access Trial | Fall of 2018, the campus launched a trial of the Inclusive Access model in 14 classes. Approximately 658 students participated in this trial which resulted in a savings of approximately \$72,865.98. In addition, these students had access to the course materials on the first day of class. | \$72,865.98 |
| Library Check-out service | The library offers a service where many textbooks and readings are available for students to check out for a 2-hour periods. Course Reserve textbooks circulated 4,228 times last year. | |
| OhioLINK Participation | Janet Stewart, Dean of Library Services, served as a member of OhioLINK's Affordable Learning Ambassadors. The Affordable Learning Ambassadors presented workshops throughout the state on textbook affordability. | |
| Textbook Affordability Committee survey | The Textbook Affordability Committee conducted a survey of faculty members to gauge interest in the issue of textbook affordability. The survey also gathered data on the many strategies faculty currently use to reduce textbook costs. The examples below highlight the savings realized by Shawnee State University students: | \$393,206.00 |

- Savings from use of Open Text and Course Readings: \$196,603.00 (1465 students X \$134.50 average cost of textbook)
- \$40,260.00 Savings NTSC Scientific Reasoning and Methodology Course readings, print and electronic, 300 students
- \$8,052.00 Savings Introduction to STEM Programming – Instructor written open text, 60 students
- \$16,104.00 Savings -Mathematics 1200 College Algebra Open Text, 120 students
- \$24,156.00 Savings Mathematics 1250, 2110, 2120
 Open Text, 180 students
- \$24,156.00 Savings Philosophy and Ethics courses Course readings, 180 students
- \$13,420.00 Savings American History to 1965 Open Text, 100 students
- \$13,420.00 Savings BSHS 4100 Open Text, 100 students
- \$20,130.00 Savings English 096 Open Text; 150+ students
- \$13,420.00 Savings Understanding Cultural Diversity Course readings, 100 students
- \$23,485.00 Savings Microbiology, Immunology, and Diagnostic Microbiology Department produced lab manual, 175 students
- The library houses a collection of textbooks that faculty place on reserve. The library and the Student Government Association partnered at the end of Spring semester to launch a "Students Helping Students" campaign. The campaign encouraged students to donate used textbooks to the library for course reserves. The project resulted in the donation of 47 textbooks including one expensive accounting book.
- Many faculty work with the campus bookstore as early adopters or assign electronic books. Early adoption provides students with the opportunity to

| take advantage of a better supply of used books and used rentals. Faculty and librarians attended OhioLINK Affordable Learning workshops. | |
|--|--|
| | |
| | |

Textbook Cost Study

Ohio Revised Code Section 3333.951(D) requires Ohio's public colleges and universities to conduct a study to determine the current cost of textbooks for students enrolled in the institution and submit the study to the Chancellor by a date prescribed by the Chancellor. Please share the results of your study below.

| Category | Amount |
|--|----------|
| Average cost for textbooks that are new | \$134.20 |
| Average cost for textbooks that are used | \$99.21 |
| Average cost for rental textbooks | \$61.65 |
| Average cost for eBook | \$66.46 |

Textbook Selection Policy Ohio Revised Code Section 3345.025 requires the board of trustees of each state institution of higher education to adopt a textbook selection policy for faculty to use when choosing and assigning textbooks and other instructional materials. Has your college's/university's board of trustees adopted a textbook selection policy? Choose an item.

Recommendation 7 | Time to Degree

7A Education campaign: Develop an education campaign on course loads needed to graduate.

Note: This exercise is not necessary to conduct annually.

Please identify your institution's implementation status.

Implemented recommendation in FY18

Please briefly explain your implementation status.

The University provides information concerning on-time completion to students through its freshman orientation and centralized advising/professional advisors. In 2016, the University implemented a 15-to-Finish campaign that included flyers, posters, and online information through the University's mobile app. That campaign was continued in 2017 and 2018. All freshmen and transfer students are required to complete the First Year Experience course in which students develop an academic map for degree completion. The academic map exercise stresses the importance of completing a degree in the minimum amount of time.

In fall 2018, the first-time freshman average number of credit hours per semester jumped from 14.43 to 15.35, an increase of nearly one full credit hour. The average for all students increased from 13.7 to 14.5 hours, an increase of 0.8 credit hours. Over time, this increase in credit hours will translate into earlier degree completion and significant savings in the total cost per degree (estimate \$263,375 annual).

If you have not implemented this recommendation to date, please explain.

7B Graduation incentive: Establish financial and graduation incentives to encourage full-time students to take at least 15 credits per semester.

Note: Once fully implemented, this exercise is not necessary to conduct annually.

Please identify your institution's implementation status.

Implemented recommendation in FY18

Please briefly explain your implementation status.

The University's Board of Trustees approved the implementation of the Shawnee State Advantage tuition guarantee program beginning fall 2018 that guarantees incoming freshmen and first time transferring students' tuition and fees that will be held constant for four years. This program provides financial incentive for students to complete at least 15 credit hours per semester in order to graduate within two (associate degree) or four years (baccalaureate degree).

If you have not implemented this recommendation to date, please explain.

7C Standardize credits for degree: Streamline graduation requirements so that most bachelor's degree programs can be completed within 126 credit hours or less, and associate degree programs can be completed within 65 credit hours or less. Exceptions are allowed for accreditation requirements.

Credits Required/Degree have changed little from the previous year. Approximately 80% of Shawnee's baccalaureate degrees require the 120 or 121 credit hours and 98% require \leq 126 credit hours. For associate degree programs, 50% of our programs require \leq 65 credit hours. Accreditation requirements prevent many of the associate degree programs from meeting the threshold of \leq 65.

Please explain the major reasons specific academic program may require more than 126 or 65 credit hours to earn the respective degree.

7D Data-driven advising: Enhance academic advising services so that students benefit from both high-impact, personalized consultations and data systems that proactively identify risk factors that hinder student success.

Please identify your institution's implementation status:

Implemented recommendation in FY18

Please briefly explain your implementation status.

Shawnee State uses a centralized advising system for freshmen to provide enhanced advising and high impact, personalized consultations. All freshmen and transfer students complete a first year experience class in which they are required to create an academic map and meet with a professional or faculty advisor. Faculty complete an annual advisor survey in which they identify students who are not making adequate progress towards a degree or who are in need of additional assistance. Considerable resources are being redirected to support intrusive advising. The University recently purchased Aviso (\$30,000/year), an advising software system that allows professional and faculty advisors to more closely follow student progress, identify at-risk students, and provide enhanced student-advisor communications.

If you have not implemented this recommendation to date, please explain.

7E Summer programs: Evaluate utilization rates for summer session and consider opportunities to increase productive activity.

Please identify your institution's implementation status.

Implemented recommendation in FY18

Please briefly explain your implementation status.

In summer 2017, SSU required all entering freshmen who placed into two or more developmental courses to complete a summer bridge program called Bridge to Success. Over one hundred students enrolled in the six-week program that included developmental courses in math, composition, reading, and freshmen first-year-experience and skills courses. Students paid only a \$50 registration fee. All courses and housing were provided at no cost. Nearly 70% completed the Bridge program and registered as freshmen. The bridge program is supported by a state Innovation Grant.

In the current year, 68 students completed the 2018 Summer Bridge and registered for fall semester totaling a one-semester student savings of \$238,000.

In addition, the University continues to expand its summer online course offerings in order to provide greater access to high demand, bottleneck courses, particularly general education requirements.

If you have not implemented this recommendation to date, please explain.

7F Pathway agreements: Develop agreements that create seamless pathways for students who begin their educations at community or technical colleges and complete them at universities.

Please provide the details of the work completed related to this area in FY18 only.

At the end of FY18, how many articulation pathway agreements does your college/university have in place? How many are 2+2? How many are 3+1? Is the number of pathways available for students increasing?

SSU has been an active participant in Guided Transfer Pathways (GTP) and has submitted 2 + 2 models for Business and Social Sciences. English, Theatre, Fine Arts, and History pathways will be submitted in October. GTP represents state-wide articulation agreements between all state community colleges and universities.

7G Competency-based education: Consider developing or expanding programs that measure student success based on demonstrated competencies instead of through the amount of time students spend studying a subject.

SSU is piloting a competency-based course in computer engineering technology projected to begin in spring 2019. This course is also intended to be available for College Credit Plus (CCP) students. SSU will be submitting a proposal to the state for approval to offer this course for CCP credit.

Please discuss efficiencies gained by implementing this recommendation. Please discuss how students have benefited, in terms of both cost and the quality of their education. In particular, how many students are estimated to be served by the college's/university's competency-based education programs? Has your college/university seen improvements in completion rates? Have students seen cost savings?

Recommendation 8 | Course and Program Evaluation

This recommendation is not applicable this year. Per O.R.C 3345.35, the colleges and universities need to address this recommendation every five years. The next applicable date is FY22.

SSU eliminated nine academic programs beginning Fall 2018. This is in addition to seven programs eliminated in the previous year. Programs eliminated in 2018 include the following:

- AAB Legal Assisting
- AAS Plastics Engineering Technology
- BA International Relations
- BS Natural Science Physics
- BA Philosophy and Religion
- BFA Studio Arts (Ceramics, Drawing, Painting)
- BS Legal Assisting

Ceramics (and other studio arts programs) and International Relations degree programs were identified as duplicative with those offered by our regional partner institution, Ohio University.

If you implemented course/program sharing, please discuss efficiencies gained, including cumulative efficiencies to date.

Recommendation 9 | Co-located Campuses

Ohio Revised Code Section 3333.951 requires Ohio's co-located colleges/universities to annually review best practices and shared services in order to improve academic and other services and reduce costs for students. Co-located campuses are then required to report their findings to the Efficiency Advisory Committee.

| Please identify efficiencies gained in FY18 only. | |
|---|--|
| | |

| Co-located campus: | |
|--------------------|--|
| | |

| Type of Shared Service or Best Practice (IE: Administrative, Academic, etc.) | Please include an explanation of this shared service. | Monetary Impact from Shared Service |
|---|---|--|
| | | |
| | | |
| | | |

Section III: Policy Reforms

Recommendation 10 | Policy Reforms

10A Financial Advising: Provide financial advising and training to students.

Please identify your institution's implementation status:

No change from prior year's report

Please briefly explain your implementation status.

The 2-hour course in financial literacy piloted in 2017 has been formalized as UNIV 1103: Financial Literacy and is offered each Fall and Spring semester.

If you have not implemented this recommendation to date, please explain.

10B Obstacles: The Ohio Department of Higher Education and/or state legislature should seek to remove any obstacles in policy, rule, or statute that inhibit the efficiencies envisioned in these recommendations.

What legislative obstacles or policy roadblocks, if any, inhibit efficiencies and affordability practices at the college/university?

Construction Reform

With the Construction Reform legislation in 2012, please describe the outcomes, efficiencies gained, and benefits to students from implementing this reform. The Multiple Prime option which is part of construction reform, is the most cost effective option for our size projects. We have a consistent pool of MEP Contractors that bid our projects and having our contract with them has proven effective by completing all projects on schedule and under budget while having a constantly changing pool of local and non-local General Contractors. We have also utilized the new General Contracting option on a few smaller projects with equal success. We will have some larger projects in the future and we will consider using the CM at Risk option.

Additional Practices

Are there additional efficiency practices your college/university implemented in FY18 to ensure students have access to an affordable and quality education? Please identify.

| Additional Efficiency Practices/Initiatives | | |
|---|------------------|--|
| Description | Monetary Impact | |
| SSU renegotiated and combined all wireless phone contracts and realized a 70% savings | \$27,000 savings | |
| Renegotiated current copier contract. It was more economical to stay with current vendor after realizing a savings of 30% on our per copy rate. | \$14,000 savings | |
| Replaced/Repaired surveillance equipment utilizing in-house staff vs. outsourcing - | \$5,200 Savings | |
| SSU campus implemented the use of DocuSign to eliminate paper and streamline our processes. In addition to the savings captured by HR in recommendation 5C the campus relialized significant savings. | \$15,200 Savings | |
| Information Technology Services has eliminated and/or consolidated 6 agreements reducing annual expenses. | \$71,000 Savings | |

| SSU has reduced computer labs on campus, thus reducing the computer hardware footprint. | \$65,000 Savings |
|---|---------------------|
| Renegotiation of Oracle products-SSU negotiated a better discount over the IUC pricing for the Oracle products purchased over the past two years. | \$1,010,340 Savings |
| | |

Section IV: Master Recommendation #1 - Students Must Benefit

For chart #1, please provide the cost savings/avoidance in FY18 ONLY for the three specified categories. For chart #2, of the FY18 cost savings/avoidance to your respective college/university, please provide how much of that cost avoidance/savings was redeployed or invested into initiatives that benefit students and/or promote operational excellence.

NOTES: Please do NOT include cumulative savings as this is for FY18 only. Cumulative savings may be discussed in your above response to each recommendation. Feel free to add additional lines as necessary.

Chart #1:

| Category | Recommendation | FY18 (Actual) |
|---------------------------------|--|---------------|
| Cost savings/avoidance to the | Regional Compacts | \$242,000 |
| college/university in FY18 ONLY | Additional Practices | \$1,207,740 |
| | 3B | \$332,438 |
| | 4C | \$615,000 |
| | 5C | \$1,000,000 |
| | Energy | \$630,000 |
| | | |
| | Subtotal of Institutional Efficiency Savings | \$4,027,178 |
| | | |

| New resource generation for the college/university in FY18 ONLY | The implementation of the Events & Conference Services department has provided the university with new potential revenue streams. | \$46,600 |
|---|---|--------------|
| | Subtotal of New Resource Generation | \$46,600 |
| Cost savings/avoidance to students in FY18 ONLY | 6C | \$466,071.98 |
| | 4C | \$5,000 |
| | 7E | \$238,000 |
| | | |
| | Subtotal of Student Savings | \$709,071 |

Chart #2:

| Category | Amount Invested in FY18 | Explanation |
|--|-------------------------|--|
| Reductions to the total cost of attendance (tuition, fees, room and board, books and materials, or related costs — such as technology) | \$290,000 | Implementation of Oracle student CRM (Customer Relations Management) providing a user-friendly social media portal for students while enhancing the efficiency of admissions and recruiting. |
| Student financial aid | \$3.4M | Discounted tuition to reduce costs to students |
| Student success services, particularly with regard to completion and time to degree | \$900,000 | Advising technology and additional advisors; loss of tuition to support mandatory summer Bridge Program for students with 3 academic development needs |
| Investments in tools related to affordability and efficiency | \$883,000 | FY18 costs for Oracle ERP implementation providing operational excellence and increased efficiency in all aspects of the business operations at SSU. |
| Improvements to high-demand/high-value student programs | \$500,000 | Expansion of student athletic programs. |
| Add other categories as needed | | |

Section V: Master Recommendation #2 – Five-year Goals

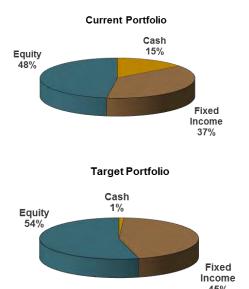
An updated copy of the five-year goal template is attached. Please provide the data to complete the template, including information already provided in Section IV. In addition, if you have any updates or changes that need to be made to your five-year goals submitted in 2016, please update.

See attached MasterRecommendation2. Template to complete.

Shawnee State University Asset Allocation – As of November 30, 2018



| Asset Class | Market Value | % of Assets | Target % | | | |
|--|---------------------|-------------|----------|--|--|--|
| Cash Equivalents | | | | | | |
| TIAA Cash Deposit Account | \$1,758,983 | 14.7% | | | | |
| Total Cash Equivalents | \$1,758,983 | 14.7% | 1.0% | | | |
| Fixed Income | | | | | | |
| U.S. Treasury Obligations | 1,246,660 | 10.4% | | | | |
| U.S. Government Agencies | 492,337 | 4.1% | | | | |
| Corporate Bonds | 1,226,701 | 10.3% | | | | |
| DFA Inflation Protected SEC Fund | \$1,523,477 | 12.7% | | | | |
| Total Fixed Income | \$4,489,175 | 37.5% | 45.0% | | | |
| Domestic Equity | | | | | | |
| TIAA-CREF Large Cap Value Index Fund | \$1,109,139 | 9.3% | | | | |
| TIAA-CREF Large Cap Growth Index Fund | \$1,044,876 | 8.7% | | | | |
| AMG MG Fairpointe Mid Cap Fund | \$558,653 | 4.7% | | | | |
| Nationwide Geneva Mid-Cap Growth Fund | \$563,100 | 4.7% | | | | |
| Nuveen NWQ Small Cap Value Fund | \$103,357 | 0.9% | | | | |
| Wasatch Small Cap Growth Fund | \$124,245 | 1.0% | | | | |
| TIAA-CREF Small Cap Blend Index Fund | \$105,851 | 0.9% | | | | |
| Cohen & Steers Real Estate Fund | \$152,946 | 1.3% | | | | |
| Vanguard REIT Index Fund | \$152,471 | 1.3% | | | | |
| Total Domestic Equity | \$3,914,638 | 32.7% | 36.0% | | | |
| International Equity | | | | | | |
| IShares Core MSCI EAFE ETF Fund | \$1,009,679 | 8.4% | | | | |
| DFA Emerging Markets Portfolio Fund | \$219,112 | 1.8% | | | | |
| DFA Emerging Markets Small Cap Fund | \$206,381 | 1.7% | | | | |
| MFS International New Discovery Fund | \$194,584 | 1.6% | | | | |
| DFA International Small Cap Value Fund | \$172,434 | 1.4% | | | | |
| Total International Equity | \$1,802,190 | 15.1% | 18.0% | | | |
| Total Equity | \$5,716,828 | 47.8% | 54.0% | | | |
| Total Portfolio Market Value | \$11,964,986 | 100.0% | 100.0% | | | |



Status Construction/Renovation Projects as of November 30, 2018

| PROJECT | STATUS | PROJECT BUDGET | FUNDING SOURCE |
|-----------------------------|---|----------------------|------------------------|
| | | | |
| Library/CFA HVAC Renovation | • Engineer short-list developed; interviews to begin early January, 2019. | \$1,100,000 | State Capital |
| | | | |
| Kricker Innovation Hub | • Grant secured. RFQ for A/E being developed. | \$3.4 million (est.) | Grants/Capital/Private |
| | | | |
| RHODES – PHASE II | Design 90% complete. (student recreation areas, student & coach engagement areas, etc.) | Under Review | Bond proceeds |
| | | | |
| ATC – Phase IV | Reviewing scope of project. (complete 1st floor, renovations to classrooms/labs on 2nd & 3rd floors, relocation of motion capture lab) | TBD | State Capital |
| | | | |